13 Masaka MLG 13.1 Performance on Health Sector Performance Measures

		(A) Human resource planning and management (Maximum 26 points)	Performance Area
ω	i>	66 t 1	No.
The LG Health department has	The LG Health department has submitted a comprehensive recruitment plan for primary health care workers to the HRM department (Maximum 6 points)	LG has substantively recruited primary health workers with a wage bill provision from PHC wage (Maximum 8 points)	Performance Measures
Evidence that all health facility in-charges have	Evidence that Health department has submitted a comprehensive recruitment plan/request to HRM for the current FY (2018/19), covering the vacant positions of health workers: score 6 points	Evidence that LG has filled the structure for primary health workers with a wage bill provision from PHC wage for the current FY (2018/19) • More than 80% filled: score 8 points, • 60 – 80% - score 4 points • Less than 60% filled: score 0	Scoring guide
From the LG HR department, obtain	Performance Performance Contract, review recruitment plan to determine whether the vacant positions of primary health care workers have been included in the current FY (2018/19)	 From the LG Performance Contract: Check the LG approved structure Check wage bill provision Establish the positions filled If there is evidence of effort to recruit (e.g. advertisement etc.) but LG has failed to attract provide the score. 	Assessment Procedures
4	0	9	Score
 All In-Charges were appraised. during the FY 2017/18 	 The plan was made available during the exit meeting. A review of the plan revealed that it was not a recruitment plan. The submission was staffing status that shows filled position and staffing gap. It does not show what cadre of staff was planned to be recruited 	Out a total of 45 established position, 37 are filled, representing 82% of the established positions. The Municipality is striving to upgrade 3 HC II to HC III. In addition, Uganda Cares supported recruitment and payment of salaries for two staff members for each of the 3 HC (Kyabakuza HC, MMC HII) and Nyendo HC II.	Detailed assessment findings

Performance Area	No.	Performance Measures	Scoring guide	Assessment Procedures	Score	Detailed assessment findings
		conducted performance appraisal for Health Centre IVs and Hospital in-charge and ensured performance appraisals for HC III and II in-charges are conducted. (Maximum 8 points)	been appraised during the previous FY (2017/18): 100%: score 8 points 70 – 99%: score 4 points Below 70%: score 0	and review a sample of in-charge personnel files to determine whether they were appraised during the previous FY (2017/18).		 However we identified the following challenges; Due attention is not given to the output areas being assessed. There is a miss-match between the plan output targets and what is actually assessed. The assessment is not informed by the plan output targets. Also there are no efforts made to establish whether the performance output targets as listed by the staff were actually realised. For example, where Kyabakuza HC III In-Charge reported to have conducted 12 Continuing Medical Education (CME) session, yet there were only 2 CMEs conducted in 2018 on 14th May 2018 and 11th June 2018. Annex 3 provides the details out our findings out of the review of appraisal reports on personnel files.
	.4	The Local Government Health department has equitably deployed health workers across health facilities and in accordance with the staff lists submitted together with the budget in the current FY (2018/19). (Maximum 4 points)	■ Evidence that the LG Health department has deployed health workers equitably, in line with the lists submitted with the budget for the current FY (2018/19), and if not provided justification for deviations: score 4 points	• From the MHO, obtain and review a sample of health facilities (rural and urban) verify whether the health workers as indicated in the staff lists are actually deployed in the health facilities.	0	Substantial information to assess this measure was not provided by the MLG.
(B) Monitoring	Ώ	The MHO has effectively	 Evidence that the MHO has communicated all 	 From MoH obtain guidelines, policies, 	သ	The policy guidelines are distributed by the MOH through the DHO or the NMS. The Municipal Health Office has

Area	Measures	C	Procedures		
and supervision	communicated and explained	guidelines, policies, circulars issued by the	circulars issued by the national level in		very limited role in the distribution of the policy guidelines. The following guidelines were found at the facilities visited:
(Maximum 32 points)	guidelines, policies, circulars issued by the national level in the	national level in the previous FY (2017/18) to health facilities: score 3	the previous FY (2017/18) to health facilities (MoH to prioritize the		 Uganda Clinical Guidelines, 2016 Essential Medicines and health supplies for Uganda, 2016
	previous FY (2017/18) to health facilities (Maximum 6 points)		documents to be reviewed) From the MHO obtain evidence that s/he communicated		 Introduction to Rota virus vaccines into routine immunisation, Training Field Guide for Operational Level Health Workers, MOH, 2018. The Quality Improvement Methods , A Manual for Health Workers in Uganda,
	points)		s/he communicated guidelines, policies, circulars to health facilities (e.g.		 The Quality improvement wetnods, A Manual for Health Workers in Uganda, Sector Grants and Budgets Guidelines 2017/18, MOH Consolidated Guidelines for Prevention and Treatment of HIV in Uganda, 2016.
			submission letters, etc).		 Consolidated guidelines for prevention and treatment of HIV in Uganda, MOH, 2016 (At Nyendo HC III)
			 From the sample of health facilities, 		 Service Standards and service delivery standards for the health sector (at Nyendo HC III)
			check whether the guidelines, policies, circulars were		 Surveillance of adverse events following immunisation: Basic concepts of vaccines and adverse events following immunisation.
			If all guidelines of the previous year are still applicable and no new ones have been issued, then score 3		
		 Evidence that the MHO has held meetings with health facility in-charges and among others explained the 	 From the MHO obtain and review minutes and/or other evidence of meetings with health 	0	There was no evidence presented to show that the MHO held a meeting with In- Charges to explain guidelines, policies and circulars. We established the following contrary to the requirement in the measure;

Performance Area	No.	Performance Measures	Scoring guide	Assessment Procedures	Score	Detailed assessment findings
			guidelines, policies, circulars issued by the national level: score 3 points	facility in-charges in the previous FY (2017/18). Check from a sample of 5 health facilities		 Kyabakuza HC II carried out CME on Family Planning and Data Use guidelines (14th May 2018) and on components of vaccines (11th June 2018). At MMC HC carried 4 CME but were all on specific treatment topics or health care service delivery topics and not policy guidelines. There was on specific arrangement of programme made to explain the policy documents to the In-Charges.
	Ó	The LG Health Department has effectively provided support supervision to district health services (Maximum 6	• Evidence that MHT has supervised 100% of HC IVs and district hospitals (including PNFPs receiving PHC grant) at least once in a quarter: score 3 points	From the MHO obtain: The LG support supervision reports (quarterly) Minutes of MHT meeting. Facility records	ω	Masaka Municipality does not have HC IV. All the health facility under the mandate of the Municipality are HC II
		points)	Evidence that MHT has ensured that HSD has supervised lower level health facilities within the previous FY (2017/18): If 100% supervised: score 3 points Output Ou	From the MHO obtain: The LG support supervision reports (quarterly) Minutes of MHT meetings Facility records Review and check a sample of minimum 5 facilities	0	A detailed review of the support supervision reports presented shows the following: The layout of all the supervision reports for FY 2017/18 is the same as the layout for the FY 2016/17 supervision reports The support supervision objectives were acutely the same as for 2016/17 The findings of the support supervision are almost the same for each health facility during 2016/17 and 2017/18 The action points are almost the same for each health centre during 2016/17 and 2017/18 Annex 4 provides details of the quarterly support supervision objectives, findings, and action points for four health facilities. All the above raise concern as to whether the supervisions were undertaken and thus the score of 0

Performance Area	No.	Performance Measures	Scoring guide	Assessment Procedures	Score	Detailed assessment findings
(C) Governance, oversight, transparency and accountability (Maximum 14 points)	φ	The LG committee responsible for health met, discussed service delivery issues and presented issues that require approval to Council (Maximum 4 points)	• Evidence that the committee responsible for health met and discussed service delivery issues including supervision reports, performance assessment results, LG PAC reports etc. during the previous FY (2017/18) - score 2 points	From the Clerk to Council obtain and review: Health sector standing committee meeting minutes – check if the Council has approved the sector implementation plan and discussions by the committee Review the MHO's reports to the committee	N	The Social Service Committee is responsible for Health. The Committee met five times during 2017/18. Health delivery issues were presented and discussed during 4 of the five meetings held. Meeting of 24th August 2017 There were no issues presented and discussed on health Committee meeting of 31st October 2017 Health service financing, achievements and challenges Committee resolved to lobby for transport means, equipping of health centres, opening boundaries of mortuary land and tending garbage collection. The Committee also wanted to understand ToRs for HUMC members Directed the Health to develop strategies for managing the mortuary and present to Committee for approval
						 Directed the Health to develop strategies for managing the mortuary and present to Committee for approval Committee meeting of 13th Nov 2017 Compile a comprehensive performance of health enforcement (cases related to health) Joint inspection of school with the education Dept. to avoid miss understanding Committee meeting of 22nd January 2018 Garbage management Upgrading of health facilities and which should be followed Garbage collection be tended Fencing of Kitabazi HC be provided for Medical examination of food handlers, which must be done Staff must always be in uniform once at the facility Drainage at yellow knife be work on by the MC

Performance Area	No.	Performance Measures	Scoring guide	Assessment Procedures	Score	Detailed assessment findings
						 Council Meeting Held on 17th May 2018; The Council approved the 2018/19 budget which included health. The approved budget for health was USHS. 789,339, which is contained in the detailed budget report
	10.	The Health Unit	Evidence that health	 Check files of 	6	Health Unit Management Committees held meetings as
		Management	facilities and Hospitals	HUMCs and		follows:
		Committees and	have functional	minutes of HUMCs		 Kyabakuza HC II held 3 meetings on 22nd September
		Hospital Board are	HUMCs/Boards	(Check list for all		$2017, 4^{th}$ December 2017 and 30^{th} May 2018.
		operational/	(established, meetings	and sample 5 to		 Masaka Municipality HC II held 3 meetings on 21st
		functioning	held and discussions of	review)		
		(Maximum 6	budget and resource	Study files from 5		held 3 meetings on 17 th November 2017, 21 st
		P ()	If 100% of randomly	health facilities to		December 2017 and 16" Warch 2018
			sampled facilities: score	confirm whether		 Kıtabazı HC II; minutes not accessed
			6 points	they have HUMCs		
			■ If 80-99 %: <i>score 4</i>	and review		
			points	whether they have		
			■ f 70-79: %: <i>score 2</i>	meetings		
			■ If less than 70%: score 0			
	11.	The LG has	Evidence that the LG has	Check the LG	သ	The health facilities receiving PHC funds were pinned at
		publicised all health facilities	publicised all health facilities receiving PHC	Notice Boards and LG budget website		the notice board of the MHO and at the facility notice boards.
		receiving PHC non-	non-wage recurrent	to establish if the		
		wage recurrent	grants e.g. through	Health department		
		(Maximum A	boards - score 4 points	facilities receiving		
		points)		non-wage recurrent		
		,		grants		
				 Check a sample of 		
				rieaitri iaciiities		

Performance Area	No.	Performance Measures	Scoring guide	Assessment Procedures	Score	Detailed assessment findings
(D) Procurement and contract	12	The LG Health department has submitted input to	 Evidence that the sector has submitted input to procurement plan to 	 From the Municipal Health Officer (MHO) obtain and 	0	 Masaka LG Health Department Procurement Plan 2018/2019 was prepared by Municipal Health Officer, Mabai Musa on 19th June 2018, approved by
management		procurement plan and requests,	PDU that cover all investment items in the	review submissions to DPU;		Head of Department and submitted to Namugga Gorreth Head of Department, Procurement &
(Maximum 8		and requests, complete with all	approved Sector annual	■ From PDU		Disposal Unit after 30 th April 2018, on 19 th June
points)		technical	work plan and budget on	crosscheck		 The investment item – supply of medical equipm
•		requirements, to	time by April 30, 2018 for the current FY (2018/19) -	submission from		and upgrade of Nyendo HC III were embedded
		items in the	score 2 points			within the budget in the approved health sector
		approved Sector	Evidence that LG Health			annual work plan.
		annual work plan	department submitted			
		and budget	procurement request		0	 There was no LG PP Form 5 submitted to the PDU
		(Maximum 4	form (Form PP5) to the PDU by 1st Quarter of the			at the time of assessment due to unconfirmed sources of funding
		,	current FY (2018/19) - score 2 points			
	13	The LG Health	 Evidence that the MHO 	From the CFO obtain	4	The MLG Health department certified (within 28 days) and
		department has	(as per contract)	a sample of contracts,		initiated payment (within 30 days) for works/services on
		certified and	certified and	review and determine		time. We sampled and reviewed two contracts as detailed
		initiated payment	recommended suppliers	whether payment		below:
		for supplies on time	timely for payment- score 4 points	requests were certified and		Contract between St Jude Electrical and Medical
		(Maximum 4		recommended on time		medical equipment to maternity ward of Kyabakuza
						 The payment requests made by St Jude Electrical and
						Medical Equipment Limited for the supply of medical equipment was recommended for payment on time.
						 The supplier delivered the equipment on 31st May 2018
						as evidenced in the Delivery Note 033 and 034. The
						supplier submitted claim for payment on 31% May 2018 for sum USHS. 25,721,800 as per invoice number 204

Performance Area	No.	Performance Measures	Scoring guide	Assessment Procedures	Score	Detailed assessment findings
						and a letter dated 7^{th} June 2018 requesting for payment.
						 The supplies were inspected and certified on 12th June 2018 by the Principal Medical Officer. Payment was recommended on the same date by the Principal Medical Officer.
						Contract between Suzza Construction Company Limited and Masaka Municipal Council dated 28 th February 2018 for Completion of maternity ward at Kyabakuza Health Centre II;
						 The payment requests made by Suzza Construction Company Limited for the completion of maternity ward at Kyabakuza Health Centre II was recommended for payment on time.
						 The contractor completed first phase of works on 9th April 2018 and submitted a request for payment of USHS. 30,764,724 on the same date. Works were
						inspected and certified by the Principal Executive Engineer on 12 th April 2018. The recommendation for payment was made on 19 th April 2018 by the Senior
						Town Clerk.
						2018 and the contractor submitted a request for payment of USHS. 13,167,682 on the same date.
						 The works were certified by the Principal Executive Engineer on 11th June 2018 and recommendation for
						payment was made on the same date by the Senior Assistant Town Clerk.
(E) Financial management	14	The LG Health department has	 Evidence that the department submitted 	From the Planning Unit, obtain and	0	 For the FY 2017/18, the Planning unit was using PBS. The departmental head for health had access
and reporting		reports (including	report for the previous	review performance report		which the Planner would receive an email

	(Maximum 8 points)	Performance Area
15		N _o .
LG Health department has acted on Internal Audit recommendations (if any) (Maximum 4 points)	all quarterly reports) in time to the Planning Unit (Maximum 4 points)	Performance Measures
Evidence that the sector has provided information to the internal audit on the status of implementation of all audit findings for the previous financial year If sector has no audit query - score 4 points If the sector has provided information to the internal audit on the status of implementation of all audit findings for the previous financial year (2017/18) - score 2 points If all queries are not responded to - score 0	FY – 2017/18 (including all four quarterly reports) to the Planner by mid-July for consolidation - score 4 points	Scoring guide
From the Internal Auditor obtain copies of sector audit reports from the internal audit responses for the previous FY (2017/18)	files From the MHO check annual and quarterly reports for the previous FY (2017/18)	Assessment Procedures
0		Score
The health department had several issues raised in the quarterly internal audit reports for the FY 2017/18 and responses were not provided to all issues as shown below hence the score zero: Ouery	notification from the PBS system though there was no evidence of submission. However, we noted that the two quarterly performance reports (quarter 1 and 2) included input from the health department and Masaka MLG annual performance report for the FY 2017/18 was not submitted to MoFPED before the deadline of 30th August 2018.	Detailed assessment findings

Performance Area	No.	Performance Measures	Scoring guide	Assessment Procedures	Score	Detailed a	Detailed assessment findings	
							Unaccounted for funds for	No action
							open space maintenance	taken
							worth USHS. 700,000 and	
							maintenance of golf course	
							worth USHS. 1,650,000	
							advanced to Kabyanga	
						ω	Lack of uniforms for some of	Issue is yet
							the health workers	to be
								forwarded
								to Ministry
								of Health
							Unaccounted for funds of	No action
							USHS. 987,200 for purchase	taken
							of items for keep Masaka	
							clean advanced to Maberi	
							Musa	
							Unaccounted for funds of	No action
							USHS. 3,810,500 for follow	taken
							up on upgrade of facilities	
							with line ministry advanced to	
							Maberi Musa	
							Unaccounted for funds of	No action
							USHS. 900,000 for dumping	taken
							site management for 3	
							months advanced to Maberi	
								1
							funds of LISHS 3 720 000	Funds were
								for
							Unaccounted for funds of	Accounted
							USHS. 2,190,000 advanced	for USHS.
							to Kabyanga J	1,372,000,
								USHS.
								818,000

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Performance Area			(F) Social and environment safeguards	(Maximum 12 points)		
No.			16			17
Performance Measures			Compliance with gender composition of Health Unit	Management Committee (HUMC) and promotion of gender sensitive sanitation in health facilities. (Maximum 4	points)	LG Health department has ensured that
Scoring guide			 Evidence that HUMC meet the gender composition as per guidelines (i.e. minimum 	30% women) - score 2 points	■ Evidence that the LG has issued guidelines on how to manage sanitation in health facilities including separating facilities for men and women - score 2 points	 Evidence that all health facility infrastructure projects are screened
Assessment Procedures			 From the sampled health facilities, find out whether the number and gender 	of committee members is as per required composition	From the sampled health facilities, find out whether the LG has issued guidelines on how to manage sanitation in health facilities including separating facilities for men and women	 From the Environmental officer obtain and
Score			N		0	8
Detailed a		4	Committee compositic	Myendo minimu membo minimu minimu minimu minimu masaka compo meetin	 From the Nyends evidence how to There was ample heath contact. 	 All heal (Constr renova;
Detailed assessment findings	was not accounted for	Unaccounted for funds of Accounted USHS. 1,650,000 advanced for USHS. 1,650,000	Committees for selected health facilities met the gender composition as per guidelines (i.e. minimum 30% women). • Kyabakuza HC II– Committee is in place composed of 5 members with 4 women and 1 man meeting required	minimum 30% women Composition. Nyendo HC II - Committee is in place composed of 5 members with 4 women and 1 man, meeting required minimum 30% women Composition. Masaka Municipal HC II - Committee is in place composed of 5 members with 3 women and 2 men, meeting the required minimum 30% women.	From the sampled health facilities (Kyabakuza HC II, Nyendo H/C II and Masaka MC HC II), there was no evidence showing that the LG has issued guidelines on how to manage sanitation in health facilities. There were no sanitation guidelines displayed at the sampled health facilities sampled and at the municipal heath department offices.	All health facility infrastructure projects in 2017/18 (Construction of maternity building at Kasana H/C II and renovation of maternity buildings Kyabakuza H/C II and

	43					Total
From the sampled health facilities, there were medical waste management guidelines in form of posters and charts displayed at various locations around the facilities	4	• From the sampled health facilities, find out whether the LG has issued guidelines on medical waste management	Evidence that the LG has issued guidelines on medical waste management, including guidelines (e.g. sanitation charts, posters, etc) for construction of facilities for medical waste disposal - score 4 points. Points.	The LG Health department has issued guidelines on medical waste management (Maximum 4 points)	18	
Kitabazi H/C II) were screened before approval for construction and the forms include mitigation actions. Health facility infrastructure projects monitoring reports were seen on file signed by the MEO and CDO.	2	review filled screening forms to ascertain whether screening was done and whether risks mitigation plans were developed. • From the Environmental officer and CDO obtain and review Site visit reports to establish whether they checked compliance to the risk mitigation plans	before approval for construction using the checklist for screening of projects in the budget guidelines and where risks are identified, the forms include mitigation actions: score 2 points The environmental officer and community development officer have visited the sites to check whether the mitigation plans are complied with: score 2 points	guidelines on environmental management are disseminated and complied with. (Maximum 4 points)		
Detailed assessment findings	Score	Assessment Procedures	Scoring guide	Performance Measures	No.	Performance Area

13.2 Performance on Education Sector Performance Measures

							(A) Human resource planning and management (Maximum 30 points)	Performance Area
							1.	No
							The Municipal LG education department has budgeted and deployed teachers as per guidelines (a Head Teacher and minimum of 7 teachers per school) (Maximum 8 points)	Performance Measures
					(2018/19) - score 4 points	schools with less than P.7) for the current FY	 Evidence that the LG has budgeted for a Head Teacher and minimum of 7 teachers per school (or minimum a teacher per class for schools with less than P.7) for the current FY (2018/19) - score 4 points Evidence that the Municipal LG has deployed a Head Teacher and minimum of 7 teachers per school (or minimum of a teacher per class for 	Scoring guide
the teachers as	schools (urban and	• From the sampled	for the current FY (2018/19)	than P.7) per school	minimum of a teacher per class for	minimum of 7 teachers (or	From the Municipal LG Performance Contract: (i) review the list of schools; and (ii) the staff lists and validate that: The Municipal LG has budgeted for at least a Head Teacher and a minimum of 7 teachers per school. From the MEO obtain and review Teachers' lists to determine whether Municipal LG has deployed a Head Teacher and	Assessment Procedure
							0 4	Score
	St. Bruno Ssaza P/S	Masaka Police P/S	Ssenyange Public P/S	Hill Road P/S	Blessed Sacrament Kimaanya P/S	School	The performance contract for FY 2018/19 was reviewed. 13 Schools, and 172 teachers had been budgeted for. Our review of the staff list in the performance contract indicated that 4 teachers had been budgeted for Ssenyange P/S, which has classes up to Primary seven. Therefore the MLG had not budgeted for a Head Teacher and minimum of 7 teachers per school. The staff list was obtained from the MEO and reviewed. At least 7 teachers and one head teacher had been deployed in each of the 13 schools. A sample of 5 schools was randomly selected and visited. It was noted that the number of teachers in the school was more than the required minimum of 7 teachers and one head teacher, as shown in the table below;	Detailed assessment findings
	11	10	8	29	17	Teachers deployed	2018/19 was been budge performance in budgeted for a achers per scacher had been mly selected eachers in the num of 7 teace table below	
	13	=======================================	8	28	18	Staff list	reviewed. ted for. contract or ry seven. Head hool. reviewed. At n deployed and visited. sechool there and the series are series and the series are series and the series are series are series and the series are	

Performance Area	No	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings
				indicated in the staff lists are actually deployed in the schools.		
	i _{>}	Municipal LG has substantively recruited all primary school teachers where there is a wage bill provision (Maximum 6 points)	■ Evidence that the Municipal LG has filled the structure for primary teachers with a wage bill provision ✓ If 100% - score 6 points ✓ If 80 - 99% - score 3 points ✓ If below 80% - score 0	From the Municipal LG Performance Contract: Check the Municipal LG approved structure Check wage bill provision Positions filled. If there is evidence of effort to recruit (e.g. advertisement etc.) but Municipal LG has failed to attract, provide the score.	တ	The performance contract 2018/19 was reviewed. 172 teachers out of 174 teachers (98.8%) had been budgeted for a wage bill provision of 1,167,176,000. • However, there were efforts of recruitment. A submission of vacant positions was made to the Masaka district commission including one head teacher and 2 teachers (education assistants). • In addition, there were efforts to increase the staff ceiling from by 84 teachers (which required increase of wage bill provision) due to increased enrolment of pupils in the government aided schools. No response had been received from ministry of finance.
	ώ	Municipal LG has substantively recruited all positions of school inspectors as per staff structure, where there is a wage bill provision. (Maximum 6 points)	Evidence that the Municipal LG has substantively filled all positions of school inspectors as per staff structure, where there is a wage bill provision - score 6 points	From the Municipal LG Performance Contract: Check the Municipal LG approved structure Positions filled.	o	The approved staff structure for the MLG was availed for review. According to the approved structure, the MLG requires one inspector. We noted that the MLG had one inspector of schools, Mrs Beatrice Nalugwa Ssekiwunga, who was substantively appointed on 26th June 2006.
	4.	The LG Education department has submitted a recruitment plan	Evidence that the Municipal LG Education department has submitted a recruitment plan to HRM	From the Municipal LG Performance Contract: Review the recruitment plan to	2	The 2018/19 recruitment plan was obtained and reviewed and it included the vacant positions of teachers.

																								Performance Area
																	5.							No
			points)	(Maximum 6	(2017/18).	the previous FY	conducted during	primary school	appraisal for all	performance	and ensured that	appraisal for	performance	conducted	department has	Education	The Municipal LG	points)	(2018/19).	current FY	to HRM for the	teachers and	covering primary	Performance Measures
			✓ Below 70% - <i>score 0</i>	✓ 70% and 89% - <i>score</i>	points	✓ 90 - 100% - score 3	 Primary school head teachers 	points	inspectors - score 3	100% school	previous FY (2017/18)	appraised all school	appraised and has	that all head teachers are	department has ensured	Municipal LG Education	Evidence that the	score z points	 School Inspectors - 	score 2 points	Primary Teachers -	(2018/19) to fill positions	for the current FY	Scoring guide
								FY (2017/18).	during the previous	they were appraised	head teachers to determine whether	and a sample of	school inspectors	Personnel files for	review:	department obtain and	From the Municipal HR			been included.	inspectors have	the vacant positions	determine whether	Assessment Procedure
												W)				0						2	Score
However, it was noted that the head teachers were	St. Bruno Ssaza P/S	Masaka Police P/S	P/S		Hill Road P/S	NII laaliya r/o	Blessed Sacrament			School	appraised during the 2017 as shown in the table below.	were reviewed. All of the head teachers had been	Personnel files of head teachers of the 5 sampled schools		during the FY 2017/18.	reviewed. It was noted that she had not been appraised	The personnel file of the inspector of schools was				- מרכים ולים הלים הלים הלים הלים הלים הלים הלים ה	the inspector of schools was not included in the	There was no vacancy for the Inspector of schools. Hence	Detailed assessment findings
that the head teac	Namugga Cissy	Kaweesi Moses	Kyota Sophia Nalongo	Charles	Nsereko	Agripiria Ndagire	Kiwanuka	name	teacher's	Head	17 as shown in th	ne head teachers h	teachers of the 5 :			that she had not b	e inspector of scho					s was not includec	or the Inspector o	indings
hers were	23 rd September 2018	4 th April 2018	2018) ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ;	4 th April 2018		4 th April 2018		appraisal	Date of	e table below.	nad been	sampled schools			een appraised	ols was					l in the	f schools. Hence	

					appraised by Ms. Doris Nasaazi Jane, the education officer in charge of guidance and counselling, instead of the MEO who is the head of department.
(B) Monitoring	The Municipal LG Education	 Evidence that the Municipal LG Education 	 From MoES obtain guidelines, policies, 	0	In minute Min.7 of a meeting with head teachers held on 12th October 2017, a circular on legalising schools was
and inspection	Department has effectively	department has communicated all	circulars issued by the national level in		communicated. However, none of the Circular, guidelines policies from National level were found at the sampled
(Maximum 35	and explained	guidelines, policies, circulars issued by the	the previous FY (2017/18) to schools		schools. Therefore there was no evidence of communication of the
points)	guidelines,	national level in the	From the MEO		Circular, guidelines, policies from National level to the
,	policies, circulars issued by the	previous FY (2017/18) to schools - score 1 point	obtain evidence that		schools, and so the score is zero.
	national level in		guidelines, policies,		
	the previous FY		circulars to schools.		
	(2011//18) to		From the sampled		
	(Maximum 3		schools, check whether the		
	points)		guidelines, policies,		
			circulars were received.		
		Evidence that the Municipal LG Education	From the MEO obtain and review	0	Minutes of meeting with head teachers were reviewed. In the meeting with head teachers dated 12th October
		department has held meetings with primary	minutes and/or other evidence of the		2017 under minute Min.7, a circular on Legalising of schools was explained.
		school head teachers and	meetings with Head		There was no evidence of explanation of circulars
		among others explained and sensitised on the guidelines, policies,	Teachers		
		circulars issued by the national level - score 2			
		points			

Performance Area	No	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings
	7.	The Municipal LG Education Department has effectively inspected all registered schools (Maximum 12 points)	■ Evidence that all licenced or registered schools have been inspected at least once per term and reports produced: ✓ 100% - score 12 ✓ 90 to 99% - score 8 ✓ 70 to 79% - score 6 ✓ 60 to 69% - score 3 ✓ 50 to 59% - score 1 ✓ Below 50% - score 0	 From the MEO, obtain and review school inspection reports and inventory of schools inspected in the previous FY (2017/18) From sampled school verify the number of times they were inspected during the previous FY (2017/18) 	0	Inspection reports were obtained and reviewed. It was noted that the inspection reports were summarised and did not include a list of schools inspected in the quarter and the dates of inspection. A sample of 5 government aided schools and 5 private schools was randomly selected. Inspection feedback reports were reviewed as evidence of inspection for each of the sampled schools were availed for review, and so there was no evidence of inspection of private schools. Based on the review of inspection feedback reports for the sampled government aided schools, there was no evidence of termly inspection of any of the sampled schools (some were inspected in one term out of three, others were inspected in 2 terms out of three) as shown in the table below; School Blessed Sacrament Kimaanya P/S Hill Road P/S 20/06/2018 21/09/2017 2017 Term 3 St. Bruno Ssaza P/S 16/06/2018 2018 Term 2 Masaka Police P/S 02/10/2017 2017 Term 3 Ssenvange Public P/S 02/10/2017 2017 Term 3
	œ	Municipal LG	Evidence that the	From the MEO	0	From the MEO, minutes of Departmental meeting held on
		Education	Education department	obtain and review		18 th September 2017 were obtained and reviewed. Under
		Education	Education department	obtain and review		misute Mis 04/DN/00/2017 the impostor of pehale
		department has	has discussed school	minutes of		minute Min.04/DM/09/2017, the inspector of schools

Performance Area	N _o	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings
						■ Head teachers had also been advised to track teacher's time on duty and make monthly reports on the same to the MLG education department. For all the 5 sampled schools, we noted that monthly reports were submitted to the MLG education department regarding teacher's time on duty. Correspondence letters about Mr. Nsamba Paul, a teacher at St. Bruno Ssaza P/S (who was constantly absent at school), were found at the school and at the municipal education department.
	ώ	The Municipal LG Education department has submitted accurate/ consistent reports/ date for school lists and enrolment as per formats provided by MoES (Maximum 10 points)	■ Evidence that the Municipal LG has submitted accurate/ consistent data: ✓ List of schools which are consistent with both EMIS reports and Programme Budgeting System (PBS) - score 5 points	 From MoES obtain and review EMIS reports for the current FY (2018/19) Obtain and review the performance contract for the current FY (2018/19) Check whether the list of schools submitted are consistent/similar. 	0	 From MoES, the EMIS report was not availed for review. We obtained and reviewed the performance contract for 2018/19, which indicated 12 government-aided schools submitted in PBS. Masaka Police Children's Primary School was not included, due to name mismatch on entering data in PBS. Based on the above we were unable to ascertain the level of consistency of information submitted in PBS and the EMIS reports.
		points)	 Evidence that the Municipal LG has submitted accurate/consistent data: Enrolment data for all schools which is consistent with EMIS report and PBS - score 5 points 	consistent/similar. From MoES obtain and review EMIS reports for the current FY (2018/19) Obtain and review the performance contract for the current FY (2018/19) Check whether the enrolment levels are consistent/similar.	0	The EMIS report from MoES were not availed for review. We obtained and reviewed the performance contract for 2018/19, which indicated an enrolment of 15,984 pupils in the 12 government-aided schools on the submitted list. Based on the above we were unable to ascertain the level of consistency of information submitted in PBS and the EMIS reports.

Performance Area	No	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings	nent findings
(C) Governance, oversight, transparency	10.	The Municipal LG committee responsible for education met,	 Evidence that the council committee responsible for education met and 	 From the Clerk to Council obtain and review education sector standing 	2	Minutes of the se reviewed and the education service below;	Minutes of the sectoral committee for social services were reviewed and there was evidence of discussion of education service delivery issues as shown in the table below;
and accountability		discussed service delivery issues and presented issues	discussed service delivery issues including inspection, performance	committee meeting minutes – check if the Council has		Date of meeting	Minute no. and Key highlights
points)		that require	assessment results, LG PAC reports etc. during	approved the sector		24 th August 2017	MIN.MMC/SSC/003/AUG/2017 Selection of SMCs
		(Maximum 4	the previous FY	and discussions by		22 nd January	MIN.MMC/SSC/004/JAN/2018
		points)	(2017/18) - score 2	the standing		2018	Inspection reports; inadequate staffing
			pomis	• MEO's reports to		November	Monitoring the teaching and learning
				the committee		2017	of lower primary, NIRA registration of students
						30 th April 2018	MIN.03/SOS/02/2018: Budget discussion.
							Min.04/EDU/02/2018: primary schools understaffing
			Evidence that the education sector	From the Clerk to Council obtain and	2	Minutes of counce evidence of prese	Minutes of council meetings were reviewed and there was evidence of presentation of education issues that required approval to Council, as shown in the table below:
			presented issues that	check if education		Date	Minute no. and key highlights
			requires approvai to Council - score 2 points	presented to the		28 th September	MIN/OULC/009/SEPT/2017 Management and ownership issues of
				Council.		2017	Bwala Primary School.
						13 th February 2018	MIN/OULC/006/13/FEB/2018 Review of SFG work plan for 2017/18.
							Monitoring of schools, operation of
							illegal schools
						15 th March	OUL/005/MARCH, 2018
						2018	laying of revised budget estimates for
							201 //18, and the draft revenue and

Performance Area	No	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings	t findings	
						exp	expenditure estimates for July 2018/19 work plans	for July 2018/19
						17 th May OU 2018 Apr 201	OUL/005/MAY, 2018 Approval of revised estimates for 2017/18, draft revenue and	mates for and
						exp 201	expenditure estimates and work plan 2018/19	and work plan
	<u>-1</u>	Primary schools in a Municipal LG	Evidence that all primary schools have functional	 Check files from MEO if head 	ω	Minutes of SMC meetings were reviewed for the 5 sampled schools. It was noted that 4 out of 5 sampled	tings were reviewed	d for the 5
		have functional	SMCs (established,	teachers have		schools (80%) had held 3 mandatory SMC meetings.	id 3 mandatory SMC	meetings.
		SMCs	meetings held, discussions	submitted reports to		There was no evidence that Masaka Police P/S held an	e that Masaka Police	e P/S held an
		(Maximum 5 points)	issues and submission of	of SMCs (check the		SINC meeting in 2018 term 1, as snown in the table below;	term I, as snown if	n the table
			reports to MEO)	entire list and		School Date of	SMC	Period
			 100% schools: score 5 80 to 99% schools: 	 Study files from 5 			meeting	(term)
			score 3	randomly sampled		Blessed Sacrament	13/06/2018	2018 term 2
			Below 80 % schools:	primary schools to		Kimaanya P/S	15/02/2018	2018 term 1
			Score o	they have SMCs and			05/12/2017	2017 term 3
				review whether they			05/10/2017	2017 term 3
				have held 3			06/09/2017	2017 term 3
				mandatory meetings		Hill Road P/S	14/07/2017	2017 term 2
							09/06/2018	2018 term 2
							02/03/2018	2018 term 1
							12/11/2017	2017 term 3
						St. Bruno Ssaza P/S	02/02/2018	2018 term 1
							14/07/2017	2017 term 2
							01/10/2017	2017 term 3
						Ssenyange Public P/S	S 09/03/2018	2018 term 1
							19/10/2017	2017 term 3

Performance Area	No	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings	lings	
						Masaka Police P/S	28/07/2017 08/06/2018 06/10/2017	2017 term 2 2018 term 2 2017 term 3
						Note:	06/10/2017	2017 term 3
						Ssenyange Public P/S held a term 2 meeting in the FY 2016/17 on 5 th May 2017, and the 2018 term 2 meeting minutes were not ready, as the meeting was held in	a term 2 meeting and the 2018 tees the meeting w	ng in the FY rm 2 meeting as held in
	12.	The Municipal LG	Evidence that the	 Check the Municipal 	ω	The municipal noticeboard had a display of list of schools	had a display of	ist of schools
		has publicised all	Municipal LG has	notice boards to		receiving non-wage recurrent grant for 2017 and 2018.	ent grant for 201	17 and 2018.
		schools receiving	publicised all schools	establish if the		However, the list did not include the amounts receivable	iclude the amou	ints receivable
		non-wage recurrent grants	receiving non-wage recurrent grants e.g.	department		by each school in the term/quarter.	/quarter.	
		(Maximum 3 points)	through posting on public notice boards - score 3 points	publicised all schools receiving non-wage recurrent grants for public viewing		The 5 sampled schools were visited and it was noted that they all had the funds received displayed in the head teacher's office or the staff room.	re visited and it wed displayed ir room.	was noted that In the head
				 Check a sample of schools for postings of non-wage 				
j	ò	1 -			•			
(D) Procurement	13	The LG Education department has	 Evidence that the sector has submitted 	 From the Municipal Education Officer 	0	 Masaka LG Education Department Procurement Plan 2018/2019 was prepared by Inspector of Schools Booting Spoking and by Inspector 	n Department F prepared by Ins	Procurement spector of
management		into the LG	procurement input to Procurement Unit that	review submission		of Department and submitted to Head of the	sekiwunga, appus Jamitted to He	ad of the
		procurement plan,	covers all investment	to Procurement		Procurement and Disposal Unit (PDU) on 5th June	posal Unit (PD)	U) on 5 th June
(Maximum 7		technical	Sector annual work plan	■ From DPU		2016, Willich was after date of 30° April 2016	a nate of so	10 = 20 = 0.
,		requirements, to	and budget on time by	crosscheck	0	 Investment items, Procurement and Installation of 	ocurement ano	lnstallation of
		that cover all	points	MEO rom		lightning arestors, construction of teacher's house at St Henrys Kitovu Mixed P/S, Rehabilitation of a	nstruction of te lixed P/S, Reha	eacher's house abilitation of a

	Perfo Area
	Performance Area
14	No
items in the approved Sector annual work plan and budget (Maximum 4 points) The LG Education department has certified and initiated payment for supplies on time (Maximum 3 points)	Performance Measures
•	Sco
Evidence that the LG Education departments timely (as per contract) certified and recommended suppliers for payment: <i>score 3 points</i>	Scoring guide
tire core ≤ ar core.	Asse Proc
From the CFO a sample of contracts, revial and determine whether paym requests were certified and recommended time	Assessment Procedure
From the CFO obtain a sample of contracts, review and determine whether payment requests were certified and recommended on time	Ŧ
ω	Score
MMLL and in summ Cont Masa Reno P/S The Hir Tree Are Are Are Are Are Are Are Are Are	Detai
classroom block St Kitovu P/S and procureme desks and teacher's tables at Kiyimbwe P/S: captured in the Procurement Plan and Health Department Work plan & Budget MM/LG Education department certified (within 28 da and initiated payment (within 30 days) for works on summarised below; Contract between Muma Construction Limited a Masaka Municipal Council dated 28 February 20. Renovation of a 4 classroom block at St. Paul Kitovu P/S was certified and recommended time. The request for payment by Muma Construction Limited for the renovation of 4 classroom block at Paul Kitovu P/S was certified and recommended time. The contractor completed first phase of works on April 2018 and submitted their claim for paymen the same date for sum USHS. 47,041,431 The works were inspected and certified by Prince Executive Engineer on 23 rd April 2018 and recommendation for payment was made on the date by the Principal Executive Engineer on 13 th 2018 and claim for payment for sum USHS. 10,075,608 was submitted on the same date. Works were inspected and certified by Principal Executive Engineer on 13 th June 2018. Recommendation for payment was done on 13 th Contractor Frairing Frairing Contractor Frairing Contractor Frairing Contractor Contractor Frairing Contractor C	Detailed assessment findings
cation of the ment \\ cation of a 4 \\ of a 4	sessm
was c comple com	ent fin
Kitovu tables tables ureme lan & I allan & I a	dings
P/S an P/S an s at Kiy ant Plant Plant Plan Budger etified days) the struction of the struc	
classroom block St Kitovu P/S and proc desks and teacher's tables at Kiyimbwe captured in the Procurement Plan and Popartment Work plan & Budget MLG Education department certified (within Initiated payment (within 30 days) for wornmarised below; Itract between Muma Construction Limited for the renovation of 4 classroom block at St. P. The request for payment by Muma Const. Limited for the renovation of 4 classroom Paul Kitovu P/S was certified and recomm Paul Kitovu P/S was certified and recomm time. The contractor completed first phase of w April 2018 and submitted their claim for pathe same date for sum USHS. 47,041,431 The works were inspected and certified by Executive Engineer on 23 rd April 2018 and recommendation for payment was made of date by the Principal Executive Engineer. Second phase of works were completed of 2018 and claim for payment for sum USH 10,075,608 was submitted on the same down the Drincipal Executive Engineer. Recommendation for payment was done works were inspected and certified by Principal Executive Engineer. Recommendation for payment was done and the Drincipal Executive Engineer. Recommendation for payment was done and the Drincipal Executive Engineer.	
classroom block St Kitovu P/S and procurement of desks and teacher's tables at Kiyimbwe P/S was captured in the Procurement Plan and Health Department Work plan & Budget MMLG Education department certified (within 28 days) and initiated payment (within 30 days) for works on time as summarised below; Contract between Muma Construction Limited and Masaka Municipal Council dated 28 February 2018 for Renovation of a 4 classroom block at St. Paul Kitovu P/S The request for payment by Muma Construction Limited for the renovation of 4 classroom block at St Paul Kitovu P/S was certified and recommended on time. The contractor completed first phase of works on 23 rd April 2018 and submitted their claim for payment on the same date for sum USHS. 47,041,431 The works were inspected and certified by Principal Executive Engineer on 23 rd April 2018 and recommendation for payment was made on the same date by the Principal Executive Engineer. Second phase of works were completed on 12 th June 2018 and claim for payment for sum USHS. 10,075,608 was submitted on the same date. Works were inspected and certified by Principal Executive Engineer on 13 th June 2018. Recommendation for payment was done on 13 th June 2018 by the Principal Executive Engineer on 13 th June 2018. Recommendation for payment was done on 13 th June 2018 by the Principal Executive Engineer on 13 th June 2018.	
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Performance No Area	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings
					Contract between Suzza Construction Company Limited and Masaka Municipal Council dated 28 February 2018, Construction of 5 stance pit latrine at Gayaza P/S; The request for payment by Suzza Construction Company Limited for the construction of lined 5 stance pit latrine at Gayaza P/S was certified and recommended on time. The contractor completed first phase of works on 9th April 2018 and submitted the claim for payment on the same date for sum USHS. 14,385,793. The works were inspected and certified by Principal Executive Engineer on 12th April 2018 and recommendation for payment was made on 12th April 2018 by the Principal Executive Engineer. Second phase of works were completed by the
!	!		!!	,	Est the EV 2017/18 the Planning unit to
(E) Financial 15 management and Reporting	The LG Education department has submitted annual	 Evidence that the department submitted the annual performance 	 From the Planning Unit, obtain and review performance 	0	 For the FY 2017/18, the Planning unit was using PBS. The departmental head for education had access to PBS and input their departmental figures
(Maximum 8	reports (including all quarterly reports) in time to	report for the previous FY (with availability of all four quarterly reports) to	report files From the MEO check annual and		after which the Planner would receive an email notification from the PBS system though there was no evidence of submission.
points/	the Planning Unit (Maximum 4	the Planner by 15 th July for consolidation: <i>score</i>	quarterly reports for the previous FY		However, we noted that the two quarterly performance reports (quarter 1 and 2) included input from the

Area		Measures		Procedure			
						performance report for the FY 2017/18 was not submitted to MoFPED before the deadline of 30th August 2018	as not e of 30th
	16	LG Education has acted on Internal Audit	 Evidence that the sector has provided information to the 	 From the Internal Auditor obtain copies of sector 	2	The education department had several issues raised in the quarterly internal audit reports that were addressed by the department as shown below hence the score 2:	sues raised in ere addressed e the score 2 :
		recommendations (if any)	internal audit on the status of	audit reports from the internal audit		Quarte Query	Responses
		(Maximum 4	implementation of all	and Management			
		points)	audit findings for the previous financial year (2017/18)	responses for the previous FY (2017/18)		Unaccounted for funds of USHS. 15,942.200 for facilitation for municipal	for USHS.
			✓ If sector has no audit				
			✓ If the sector has			2 Failure to utilise the classroom block at Nyendo	Addressed
			provided information to the internal audit on			public school and slow progress of rectifications	
			tne status of implementation of all			3 Absence of hand washing	Addressed
			audit findings for the				
			(2017/18) - score 2			4 No issue raised	
			points				
			✓ If all queries are not responded to - score 0				

Performance Area	No	Performance Measures	Scoring guide	Assessment Procedure	Score	Detailed assessment findings
(F) Social and environment safeguards	17	LG Education Department has disseminated and promoted	 Evidence that the LG Education department in consultation with the gender focal person has 	 From the MEO obtain evidence on dissemination of gender guidelines on 	0	 There was no evidence to show that guidelines on how senior women/ men teachers should provide guidance to girls and boys to handle hygiene are disseminated. In addition, there were no copies of gender guidelines.
(Maximum 8 points)		promoted adherence to gender guidelines (Maximum 5 points)	gender focal person has disseminated guidelines on how senior women/men teachers should provide guidance to girls and boys to handle hygiene, reproductive health, life skills etc: score 2 points	gender guidelines on how senior women/men teachers should provide guidance to girls and boys to handle hygiene, reproductive health, life skills etc.		 In addition, there were no copies of gender guidelines obtained from Municipal Education Officer.
			 Evidence that LG Education department in collaboration with 	 From the MEO obtain evidence on dissemination of 	0	There was no evidence from the MEO to show that sanitation guidelines and awareness raising on how to manage sanitation for girls and PM/Ds in primary schools
			gender department have issued and explained guidelines on	sanitation guidelines and awareness raising on how to		were disseminated.
			how to manage	manage sanitation		
			PWDs in primary schools - <i>score 2 points</i>	primary schools		
			 Evidence that the School Management 	 From the sampled schools, check 	_	The School Management Committees for the sampled schools were duly composed with at least 2 females,
			Committee meet the guideline on gender	whether the SMC meets the guideline		following the guidelines in the Education (pre-primary, primary and Post Primary) Act, 2008
			composition - <i>score 1 point</i>	on gender composition		 Masaka Police Children's School – Committee is composed with 6 women and 6 men, meeting required minimum at least 2 females on the SMC
						Blessed Sacrament Kimanya Primary School - Committee is composed with 6 women and 6 men

_		Perfo Area
Total		Performance Area
	18	No
	LG Education department has ensured that guidelines on environmental management are disseminated and complied with (Maximum 3 points)	Performance Measures
	• Evidence that the LG Education department in collaboration with Environment department has issued guidelines on environmental management (tree planting, waste management, formation of environmental clubs and environment education etc): score 3 points	Scoring guide
	 From MEO obtain and review: Circulars to schools Minutes of meetings with teachers Sample of schools Inspection reports to schools From Environmental officer obtain and review: Filled screening forms to ascertain whether screening was done and whether risks mitigation plans were developed. From Environmental officer and CDO obtain and review: Site visit reports to establish whether they checked compliance to the risk mitigation plans 	Assessment Procedure
43	•	Score
	- Hill Road Public Schools- Committee is composed with 4 women and 8 men, meeting required minimum at least 2 females on the SMC committee. There was no evidence showing that LG Education department issued guidelines on environmental management. There were no circulars on file at the environmental officer's office communicating environmental management activities to schools.	Detailed assessment findings