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# Vote:007 Ministry of Justice and Constitutional Affairs

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## V1: Vote Overview

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### I. Vote Mission Statement

To provide legal advice and legal services as well as supporting the machinery that provides the legal framework for good governance.

### II. Strategic Objective

1. To develop and provide a progressive constitutional framework to nurture and guide the entrenchment of the rule of law in Uganda
2. To provide Legal Advice for effective Government operation;
3. To provide operational services including legislative drafting; civil litigation; administration of estates; regulation of the legal profession
4. To support the development, enactment, gazette and dissemination of legislation and provides policy and political direction to the Uganda Law Reform Commission
5. To provide services in the administration of estates; torts and contractual breaches by and against government; services to the legal profession.
6. To provide overall regulatory authority for the entire legal profession in Uganda under the Advocates Act Cap 267 as amended by the Advocates (Amendment) Act of 2002.
7. To provide political and policy leadership for its allied institutions and the Justice, Law and Order sector (JLOS)

### III. Major Achievements in 2018/19

The Ministry has 6 regional offices of Mbarara, Moroto, Mbale, Gulu, Fortportal and Arua which all carry out the mandate of the Ministry. Full scale operationalization of the Fort Portal Regional Office has been achieved as a way of promoting and achieving equity countrywide. Construction of the office is planned to commence this financial year.

#### Defending Government

A total of 422 cases were filed against the Attorney General in various courts of Judicature and Tribunals. Of these, 15 were Constitutional Petitions, 156 were Civil Suits, 8 Civil Appeals, 42 were Human Rights (Kampala), 101 were Applications and Causes, 7 were Labour Suits and, 7 were Electricity Tribunals, 47 Statutory Notices 8 were Equal Opportunities Commission and 22 were Compensation. Of these, 9 cases were won some of which did not attract any monetary value because they were either dismissed or withdrawn while others were dismissed. 6 cases were lost worthy UGX. 909,515,000/=

#### LEGISLATIVE DRAFTING

The First Parliamentary Counsel (FPC) drafted 41 bills, 8 of which were published. In addition, 2 Acts, 18 Statutory Instruments; 9 Ordinances; and 12 Legal Notices were published. These legislations are intended to enhance competitiveness in the business environment.

#### Acts

- i. The International Conference on the Great Lakes Region (Implementation of the Pact of Security, Stability and Development in the Great Lakes Region) Act, 2018 Act 11 of 2018.
- ii. The Excise Duty (Amendment) (No. 2) Act 2018 Act 12 of 2018

#### The Bills published include:-

- i. The Excise Duty (Amendment) (No2) Bill, 2018
- ii. The African Export-Import Bank Agreement (Implementation) Bill, 2018
- iii. The Succession (Amendment) Bill, 2018 No. 16 of 2018
- iv. The Physical Planning (Amendment) Bill, 2018 No. 17 of 2018
- v. The Land Lord and Tenants Bill, 2018 No. 18 of 2018
- vi. The Persons with Disabilities Bill, 2018 No. 19 of 2018
- vii. The National Coffee Bill, 2018 No. 20 of 2018

## Vote:007 Ministry of Justice and Constitutional Affairs

viii. The National Graduate Scheme Bill, 2018 No. 21 of 2018

### Statutory Instruments

- i. The Security Organisations (Terms and Conditions of Service) Regulations, 2018 S.I No. 40 of 2018
- ii. The Building Control Act, 2013 (Commencement) Instrument, 2018 S.I No. 41 of 2018
- iii. The Geographical Indications Regulations, 2018 SI. No. 42 of 2018
- iv. The Traffic and Road Safety (Closure of Road) (Kampala) Order, 2018 S.I No. 43 of 2018
- v. The Electoral Commission (Appointment of Date of completion of Update of Voters Register for the election of the Chairperson and specified Local Government Councils, Busia District) Instrument, 2018 S.I. No. 45 of 2018
- vi. The Land Acquisition (Tilenga Project) Instrument, 2018 S.I No. 46 of 2018
- vii. The Land Acquisition (Namave South 132-KV Transmission Line and Substations) Instrument, 2018 S.I No. 47 of 2018
- viii. The National Information Technology Authority Uganda (Certification of providers of Information Technology Products and Services) (Amendment) Regulations 2018 S.I No. 48 of 2018
- ix. The Water (General Rates) Regulations, 2018 SI. No. 50 of 2018
- x. The Chattels Securities Act (Commencement) Instrument, 2018 S.I No. 51 of 2018
- xi. The Acts of Parliament (Reprint of the Children's Act) (Cap) Order, 2018
- xii. The Tax Procedures Code (Tax Stamps) Regulations, 2018 S.I No. 53 of 2018
- xiii. The Traffic and Road Safety Act (Speed of Motor vehicle) (Temporary Maximum Speed Limit) (No. 3) Order, 2018 SI. No. 54 of 2018

The Attorney General facilitated 7 key EAC meetings including the Council of Ministers, sectoral council on trade investment and finance, tripartite meeting for technical experts on motor vehicle load management and multi lateral cross boarder road transport agreement. The Attorney General also participated in drafting constitution for the EAC political federation and harmonisation of laws in the EAC. He also participated in the drafting of the bills for the monetary union protocol and micro finance institutions.

The FPC conducted an internal team building workshop to build capacity and strengthen team work in developing legislation. Members shared experience and discussed how to strengthen teamwork.

### Policy Planning and Support Services

Under Human Resource, the Ministry recruited the Deputy Solicitor General, 3 Principal Officers, , 4 State Attorneys 3 of Office Attendants (2 male and 1 female).

As a measure to enhance security at the offices, the ministry deployed CCTV cameras at the ministry headquarters. It purchased 10 computer sets for 5 Regional Offices of Arua, Gulu, Mbale, Moroto and Mbarara. The ministry also fast tracked the digitization by introducing Case Management System for the Law Council, Administrator General and Civil Litigation.

### Access to JLOS Services

The JLOS is striving to ensure that the geographical distribution of its service points provide access to all communities and are spread proportionately across institutions, services and physical locations.

The sector has invested in the construction of 6 new justice centres in the reporting period and when completed the number of districts with one stop frontline JLOS service points will increase from 72 to 78 out of the targeted 117 districts translating into 66.7% district coverage.

The sector has targeted to reduce case backlog from 21% in 2017/18 to 15% in 2018/19. The sector institutions have adopted the principle of 4:6 as per the case backlog strategy where case backlog is given affirmative action in cause listing and that for every 10 cases handled by the judicial and quasi-judicial institutions 4 are backlog. In the reporting period 25,900 backlog cases were disposed. In some institutions such as JSC, backlog has reduced by 60%.

### Gender and access to justice

As part of the goal to achieve justice for all, the Sector continues to make deliberate efforts to address gender and access to justice with particular focus on addressing the steeper barriers women face in accessing justice by having the draft gender strategy validated and implemented as well as setting up functional gender desks in all institutions. The JLOS in collaboration with UBOS is developing the Sector Strategic Plan for Statistics (SSPS) and strengthening data collection on gender based violence in the sector institutions with primary focus on GBV data production and dissemination. These initiatives are funded by UN Women.

## Vote:007 Ministry of Justice and Constitutional Affairs

### Observance of Human Rights and Fight against Corruption Promoted

JLOS achievements on observance of human rights and fight against corruption registered a mixed picture of results, posting a reduction in pre-trial remand population in prisons to 49.8%. The achievement reflection of effectiveness of underlying enhanced clearance of cases before courts of law, reduction in crime, and increased use of alternative non-custodial sentencing, among others.

The Sector rolled out a scholarship for a diploma in investigations and prosecutions for 100 CID officers of the UPF who are involved in investigation of complex cases such as corruption. This emerged from the recognition of the increasing complexity of white collar and other financial crimes. Other anti-corruption trainings were conducted at institutional level, , for instance, the JSC conducted capacity building on effective investigations of corruption related complaints for its staff, and one member of the JSC and staff undertook an experiential training in Ghana on best practices in anti-corruption, handling of disciplinary proceedings, and judicial education. In the ODPP, staff were trained in investigation and prosecution techniques, and 25 ODPP staff are attending continuous training in LLM and management related courses. The judiciary trained 25 judges on handling cases of cyber-crime and electronic fraud.

### Commercial Justice and the Environment for Competitiveness Strengthened

The Sector puts great emphasis on reformation, update and enforcement of commercial laws, harmonization and domestication of regional and international laws, automation of business processes, enhancement of case management systems, mediation, small claims procedure and minimizing delays.

With regard to competitiveness, the Sector held both regional and local collaborative meetings aimed at reviewing the legal framework for commercial justice, identifying areas for law reform and development to address the needs of new, emerging and changing areas of commercial business practice.

## IV. Medium Term Plans

### a. Fast track all cases

- i. Processes and Procedures that lead to delay in cases reviewed and re-engineered;
- ii. Case Administration Strengthened;
- iii. Capacity and Capability to attend Court enhanced;
- iv. Prosecution and Execution capacity of Civil Cases Strengthened;
- v. Clear 944 Backlogged disciplinary cases;
- vi. Capacity and capability of Disciplinary Committee prosecutors enhanced;
- vii. Disciplinary Committee strengthened;
- viii. Inspection of Law chambers enhanced;
- ix. Committee on the Prerogative of Mercy facilitated.

### b. Enhance Ministry efficiency and effectiveness

- i. MoJCA's new Organisational Structure fully operationalized;
- ii. Business processes in all Directorates reformed;
- iii. Civil Case Management System Strengthened;
- iv. Estates Management Information System Strengthened;
- v. Bill Tracking System (BTS) Developed and operationalized;
- vi. Law Council Registry Strengthened;
- vii. Integrated Data & Communication Systems Linking Regional Offices to Headquarters Setup;
- viii. Capacity (Specialised Training) of State Attorneys enhanced.
- ix. Performance Management Systems established.

### c. Deconcentrate Ministry's service delivery

- i. Construct Regional Offices in Fort Portal and Masaka.
- ii. Operations of the Regional Offices Streamlined and enhanced.

### d. Strengthen Justice for children

- i. Child friendly services in Administrator General's Office established.
- ii. Capacity building for duty bearers and institutions in child Justice enhanced;
- iii. Strengthen access to legal aid services;
- iv. Capacity of the subcommittee on legal aid and pro bono Board of Trustees Strengthened;

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## Vote:007 Ministry of Justice and Constitutional Affairs

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- v. Laws promoting legal aid enacted;
  - vi. LASPs coordinated and regulated;
  - vii. Standards for legal aid provision enhanced;
  - viii. Self-represented litigants support systems improved;
  - ix. National Legal Aid Needs Survey Conducted.
- e. Stakeholder's empowerment and enhanced access to legal information.
- i. User engagement and Collaboration Strengthened;
  - ii. Set up Customer Care and information desks established at all MoJCA Offices;
  - iii. Awareness Creation Programs undertaken;
  - iv. Accessibility to updated legislation both externally and internally enhanced.
- f. Strengthen measures to reduce human rights violations
- i. the Human Rights Desk Strengthened;
  - ii. National Action Plan on Human Rights implemented;
  - iii. Existing legal and policy frameworks enforced.
  - iv. Create Awareness on the violations of Human Rights in MDAs.
- g. Enhance efficiency and effectiveness to fight corruption.
- i. Corruption in MoJCA detected and investigated.
  - ii. JLOS anti-corruption strategy customized and implemented MoJCA.
  - iii. Anti-corruption laws updated.
- f. Reform, enforce and update laws to promote competitiveness and regional integration.
- i. Legislation in new and emerging areas of commercial and land justice fast tracked.
  - ii. MoJCA's Participation in EAC strengthened.
  - iii. Appropriate regional laws harmonised and domesticated.
  - iv. Strengthen MoJCA's participation in international bodies.
  - v. Setup electronic index and register of legislations.
- g. Strengthen business registries
- i. All registries reformed and equipped.
  - ii. Set up E-Library.
  - iii. Access to the legal reference materials strengthened.
  - iv. Ministry intranet set up to enhance collaboration and communication between Directorates.
- h. Strengthen commercial and land dispute resolution institutions and processes
- i. Case management systems enhanced.
  - ii. Operationalize the Contract and MoU tracking System.
  - iii. Decentralisation of Administrator General's Service.

# Vote:007 Ministry of Justice and Constitutional Affairs

## V. Summary of Past Performance and Medium Term Budget Allocations

Table 5.1: Overview of Vote Expenditures (US\$ Billion)

	2017/18 Outturn	2018/19		2019/20	MTEF Budget Projections				
		Approved Budget	Expenditure by End Dec		2020/21	2021/22	2022/23	2023/24	
<b>Recurrent</b>									
Wage	3.611	4.606	2.090	4.606	4.836	5.078	5.332	5.598	
Non Wage	49.805	44.470	15.339	44.599	51.289	61.546	73.856	88.627	
<b>Devt.</b>									
GoU	46.950	84.382	33.658	85.302	102.363	102.363	102.363	102.363	
Ext. Fin.	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	
<b>GoU Total</b>	<b>100.366</b>	<b>133.458</b>	<b>51.087</b>	<b>134.507</b>	<b>158.488</b>	<b>168.987</b>	<b>181.550</b>	<b>196.588</b>	
<b>Total GoU+Ext Fin (MTEF)</b>	<b>100.366</b>	<b>133.458</b>	<b>51.087</b>	<b>134.507</b>	<b>158.488</b>	<b>168.987</b>	<b>181.550</b>	<b>196.588</b>	
Arrears	43.925	2.701	2.383	20.009	0.000	0.000	0.000	0.000	
<b>Total Budget</b>	<b>144.291</b>	<b>136.159</b>	<b>53.471</b>	<b>154.515</b>	<b>158.488</b>	<b>168.987</b>	<b>181.550</b>	<b>196.588</b>	
<b>A.I.A Total</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	
<b>Grand Total</b>	<b>144.291</b>	<b>136.159</b>	<b>53.471</b>	<b>154.515</b>	<b>158.488</b>	<b>168.987</b>	<b>181.550</b>	<b>196.588</b>	
<b>Total Vote Budget Excluding Arrears</b>	<b>100.366</b>	<b>133.458</b>	<b>51.087</b>	<b>134.507</b>	<b>158.488</b>	<b>168.987</b>	<b>181.550</b>	<b>196.588</b>	

## VI. Budget By Economic Classification

Table V6.1 2018/19 and 2019/20 Budget Allocations by Item

<i>Billion Uganda Shillings</i>	2018/19 Approved Budget				2019/20 Draft Estimates		
	GoU	Ext. Fin	AIA	Total	GoU	Ext. Fin	Total
<b>Output Class : Outputs Provided</b>	<b>57.876</b>	<b>0.000</b>	<b>0.000</b>	<b>57.876</b>	<b>57.329</b>	<b>0.000</b>	<b>57.329</b>
211 Wages and Salaries	8.999	0.000	0.000	8.999	8.488	0.000	8.488
212 Social Contributions	1.297	0.000	0.000	1.297	1.521	0.000	1.521
213 Other Employee Costs	1.548	0.000	0.000	1.548	1.350	0.000	1.350
221 General Expenses	4.604	0.000	0.000	4.604	4.120	0.000	4.120
222 Communications	0.292	0.000	0.000	0.292	0.292	0.000	0.292
223 Utility and Property Expenses	6.165	0.000	0.000	6.165	6.165	0.000	6.165
224 Supplies and Services	0.072	0.000	0.000	0.072	0.072	0.000	0.072
225 Professional Services	4.831	0.000	0.000	4.831	4.880	0.000	4.880
227 Travel and Transport	5.900	0.000	0.000	5.900	6.273	0.000	6.273
228 Maintenance	0.921	0.000	0.000	0.921	0.921	0.000	0.921
282 Miscellaneous Other Expenses	23.246	0.000	0.000	23.246	23.246	0.000	23.246
<b>Output Class : Outputs Funded</b>	<b>66.664</b>	<b>0.000</b>	<b>0.000</b>	<b>66.664</b>	<b>62.943</b>	<b>0.000</b>	<b>62.943</b>
262 To international organisations	0.031	0.000	0.000	0.031	0.031	0.000	0.031
263 To other general government units	66.603	0.000	0.000	66.603	62.882	0.000	62.882

# Vote:007 Ministry of Justice and Constitutional Affairs

264 To Resident Non-government units	0.030	0.000	0.000	0.030	0.030	0.000	0.030
<b>Output Class : Capital Purchases</b>	<b>8.918</b>	<b>0.000</b>	<b>0.000</b>	<b>8.918</b>	<b>14.235</b>	<b>0.000</b>	<b>14.235</b>
312 FIXED ASSETS	8.918	0.000	0.000	8.918	14.235	0.000	14.235
<b>Output Class : Arrears</b>	<b>2.701</b>	<b>0.000</b>	<b>0.000</b>	<b>2.701</b>	<b>20.009</b>	<b>0.000</b>	<b>20.009</b>
321 DOMESTIC	2.701	0.000	0.000	2.701	20.009	0.000	20.009
<b>Grand Total :</b>	<b>136.159</b>	<b>0.000</b>	<b>0.000</b>	<b>136.159</b>	<b>154.515</b>	<b>0.000</b>	<b>154.515</b>
<b>Total excluding Arrears</b>	<b>133.458</b>	<b>0.000</b>	<b>0.000</b>	<b>133.458</b>	<b>134.507</b>	<b>0.000</b>	<b>134.507</b>

## VII. Budget By Programme And Subprogramme

Table V7.1: Past Expenditure Outturns and Medium Term Projections by Programme and SubProgramme

<i>Billion Uganda shillings</i>	FY 2017/18 Outturn	FY 2018/19		2019-20 Proposed Budget	Medium Term Projections			
		Approved Budget	Spent By End Dec		2020-21	2021-22	2022-23	2023-24
<b>01 Legislation and Legal services</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>
<b>03 Administration of Estates/Property of the Deceased</b>	<b>1.479</b>	<b>1.581</b>	<b>0.919</b>	<b>1.581</b>	<b>1.581</b>	<b>1.581</b>	<b>1.581</b>	<b>1.581</b>
16 Administrator General	1.479	1.581	0.919	1.581	1.581	1.581	1.581	1.581
<b>04 Regulation of the Legal Profession</b>	<b>0.796</b>	<b>0.698</b>	<b>0.380</b>	<b>0.698</b>	<b>1.169</b>	<b>1.169</b>	<b>1.169</b>	<b>1.169</b>
15 Law Council	0.796	0.698	0.380	0.698	1.169	1.169	1.169	1.169
<b>05 Access to Justice and Accountability</b>	<b>45.725</b>	<b>82.882</b>	<b>33.157</b>	<b>73.783</b>	<b>100.143</b>	<b>100.143</b>	<b>100.143</b>	<b>100.143</b>
0890 Support to Justice Law and Order Sector	45.725	82.882	33.157	73.783	100.143	100.143	100.143	100.143
<b>06 Court Awards (Statutory)</b>	<b>49.826</b>	<b>9.350</b>	<b>2.404</b>	<b>29.350</b>	<b>9.350</b>	<b>9.350</b>	<b>9.350</b>	<b>9.350</b>
18 Statutory Court Awards	49.826	9.350	2.404	29.350	9.350	9.350	9.350	9.350
<b>07 Legislative Drafting</b>	<b>1.225</b>	<b>0.885</b>	<b>0.404</b>	<b>0.885</b>	<b>0.885</b>	<b>0.885</b>	<b>0.885</b>	<b>0.885</b>
06 First Parliamentary Counsel	0.227	0.145	0.061	0.145	0.145	0.145	0.145	0.145
07 Principal Legislation	0.284	0.202	0.103	0.202	0.202	0.202	0.202	0.202
08 Subsidiary Legislation	0.316	0.229	0.109	0.229	0.229	0.229	0.229	0.229
09 Local Government (First Parliamentary Counsel)	0.397	0.309	0.132	0.309	0.309	0.309	0.309	0.309
<b>08 Civil Litigation</b>	<b>2.357</b>	<b>1.914</b>	<b>0.988</b>	<b>1.914</b>	<b>1.914</b>	<b>1.914</b>	<b>1.914</b>	<b>1.914</b>
02 Civil Litigation	0.456	0.311	0.174	0.311	0.311	0.311	0.311	0.311
03 Line Ministries	0.567	0.461	0.243	0.461	0.461	0.461	0.461	0.461
04 Institutions	0.615	0.507	0.228	0.507	0.507	0.507	0.507	0.507
05 Local Gov't Institutions (Litigation)	0.720	0.635	0.342	0.635	0.635	0.635	0.635	0.635
<b>09 Legal Advisory Services</b>	<b>6.672</b>	<b>1.219</b>	<b>0.565</b>	<b>1.219</b>	<b>1.219</b>	<b>1.219</b>	<b>1.219</b>	<b>1.219</b>
10 Legal Advisory Services	5.481	0.178	0.097	0.178	0.178	0.178	0.178	0.178
11 Central Government	0.342	0.271	0.104	0.271	0.271	0.271	0.271	0.271

## Vote:007 Ministry of Justice and Constitutional Affairs

12 Local Government (Legal Advisory Services)	0.325	0.264	0.115	0.264	0.264	0.264	0.264	0.264
13 Contracts and Negotiations	0.524	0.505	0.248	0.505	0.505	0.505	0.505	0.505
<b>49 Policy, Planning and Support Services</b>	<b>36.210</b>	<b>37.630</b>	<b>14.653</b>	<b>45.085</b>	<b>42.226</b>	<b>52.726</b>	<b>65.289</b>	<b>80.327</b>
01 Headquarters	34.187	33.449	12.643	30.885	37.326	47.825	60.388	75.426
1228 Support to Ministry of Justice and Constitutional Affairs	1.213	1.000	0.001	1.000	1.720	1.720	1.720	1.720
1242 Construction of the JLOS House	0.011	0.500	0.500	10.519	0.500	0.500	0.500	0.500
17 Policy Planning Unit	0.265	0.253	0.107	0.253	0.253	0.253	0.253	0.253
19 Internal Audit Department	0.230	0.225	0.124	0.225	0.225	0.225	0.225	0.225
20 Office of the Attorney General	0.304	2.203	1.278	2.203	2.203	2.203	2.203	2.203
<b>Total for the Vote</b>	<b>144.291</b>	<b>136.159</b>	<b>53.471</b>	<b>154.515</b>	<b>158.488</b>	<b>168.987</b>	<b>181.550</b>	<b>196.588</b>
<b>Total Excluding Arrears</b>	<b>100.366</b>	<b>133.458</b>	<b>51.087</b>	<b>134.507</b>	<b>158.488</b>	<b>168.987</b>	<b>181.550</b>	<b>196.588</b>

### VIII. Programme Performance and Medium Term Plans

Table V8.1: Programme Outcome and Outcome Indicators ( Only applicable for FY 2019/20)

<b>Programme :</b>	03 Administration of Estates/Property of the Deceased				
<b>Programme Objective :</b>	To ensure that (i) Estates of the deceased persons and missing persons in Uganda are properly managed in accordance with the laws governing succession matters. (ii) proper management of interests/shares/properties of minors which come under the control of the Public Trustee				
<b>Responsible Officer:</b>	Administrator General/Public Trustee				
<b>Programme Outcome:</b>	Effective administration of Estates of deceased				
<i>Sector Outcomes contributed to by the Programme Outcome</i>					
<b>1. Infrastructure and access to JLOS services enhanced</b>					
<b>Outcome Indicators</b>	<b>Performance Targets</b>				
			<b>2019/20</b>	<b>2020/21</b>	<b>2021/22</b>
	<b>Baseline</b>	<b>Base year</b>	<b>Target</b>	<b>Projection</b>	<b>Projection</b>

## Vote:007 Ministry of Justice and Constitutional Affairs

• Proportion of disputes reported and resolved	85%	87%	90%
• % of scheduled Court Attendance for cases against Administrator General	200	220	250
<b>SubProgramme: 16 Administrator General</b>			
<b><i>Output: 01 Estates Registration and Inspection</i></b>			
Number of new files opened	5,000	5,500	6,000
Number of Estates inspected	150	160	170
Percentage of scheduled Court Attendance for cases against Administrator General	82%	85%	88%
<b><i>Output: 02 Letters of Administration and Land Transfers</i></b>			
Number of Applications filed before Court of laws to grant letters of Administration	25	28	30
Number of certificates of land transfers issued	200	220	250
<b><i>Output: 03 Estates administration</i></b>			
Number of applications filed before Courts of law for winding up estates	60	65	70
Number of Certificates of No Objection Issued	2,300	2,400	2,500
<b><i>Output: 04 Family arbitrations and mediations</i></b>			
Number of family disputes resolved through mediation and arbitrations	1,000	1,000	1,100
<b>Programme :</b>	04 Regulation of the Legal Profession		
<b>Programme Objective :</b>	To ensure disciplinary control over errant lawyers, inspect and approve law degree programmes, process applications for eligibility for enrolment, conduct workshops and retreats to sensitise and consult stakeholders, inspect advocates' chambers and issue them with Certificate of Approval, supervise and control legal aid services.		
<b>Responsible Officer:</b>	Secretary Law Council		
<b>Programme Outcome:</b>	Legal Profession effectively Regulated		



# Vote:007 Ministry of Justice and Constitutional Affairs

<i>Sector Outcomes contributed to by the Programme Outcome</i>					
<b>1. Infrastructure and access to JLOS services enhanced</b>					
Outcome Indicators	Performance Targets				
			2019/20	2020/21	2021/22
	Baseline	Base year	Target	Projection	Projection
• % of disciplinary cases handled	65	2019	68%	70%	75%
• Proportion of law firms complying with set standards	80	2019	82%	85%	87%
<b>SubProgramme: 15 Law Council</b>					
<b>Output: 01 Conclusion of disciplinary cases</b>					
% of disciplinary cases of private advocates disposed off			70%	75%	80%
Number of Disciplinary Committee meetings held			50	55	60
<b>Output: 02 Inspection and Supervision</b>					
Number of Advocates chambers inspected			900	1,000	1,100
Number of Supervisory Visits for Legal Aid Service providers conducted			60	65	70
Number of University Law programs inspected			14	14	14
<b>Programme :</b>	05 Access to Justice and Accountability				
<b>Programme Objective :</b>	To enhance (i) The policy, legal and regulatory framework (through reform, harmonization and dissemination of priority laws, policies, procedures and standards; and enhancing public participation in reform processes); ii) Enhance access to JLOS services for all particularly the poor and marginalized groups. Iii) Promotion of the respect and observance of human rights and institutional accountability for service delivery.				
<b>Responsible Officer:</b>	Senior Technical Advisor				
<b>Programme Outcome:</b>	Improved Administration of Justice				
<i>Sector Outcomes contributed to by the Programme Outcome</i>					
<b>1. Commercial justice and the environment for competitiveness strengthened</b>					
Outcome Indicators	Performance Targets				
			2019/20	2020/21	2021/22
	Baseline	Base year	Target	Projection	Projection

# Vote:007 Ministry of Justice and Constitutional Affairs

N / A					
<b>SubProgramme: 0890 Support to Justice Law and Order Sector</b>					
<i>Output: 06 Program Management</i>					
Percentage of districts with frontline JLOS services			70%	80%	85%
<i>Output: 55 Judiciary - JLOS</i>					
Percentage of backlog cases in the system			15%	9%	6%
<i>Output: 56 Uganda Police Force-JLOS</i>					
crime rate for 100,000			286	280	275
<i>Output: 57 Uganda Prisons Service-JLOS</i>					
Proportion of remand prisoners			48	46	42
<b>Programme :</b>	06 Court Awards (Statutory)				
<b>Programme Objective :</b>	To pay all the judgments of courts and other tribunals passed against the Government, its Departments and Agencies				
<b>Responsible Officer:</b>	Under Secretary				
<b>Programme Outcome:</b> Payment of Court Awards and compensations					
<i>Sector Outcomes contributed to by the Programme Outcome</i>					
<b>1. Commercial justice and the environment for competitiveness strengthened</b>					
Outcome Indicators	Performance Targets				
			2019/20	2020/21	2021/22
	Baseline	Base year	Target	Projection	Projection
• % of Court Awards paid	0.1%	2018	0.1%	0.2%	0.3%
• % of Compensations paid	0.2%	2018	0.2%	0.3%	0.4%
N/A					
<b>Programme :</b>	07 Legislative Drafting				
<b>Programme Objective :</b>	To draft and ensure the publishing of Acts, Bills, preparation of amendments to Bills, Statutory Instruments, regulations, rules, Bye Laws, legal notices, Parliamentary&nbsp;resolutions, preparation of Cabinet Memoranda and information papers on legislation.				



# Vote:007 Ministry of Justice and Constitutional Affairs

Outcome Indicators	Performance Targets				
			2019/20	2020/21	2021/22
	Baseline	Base year	Target	Projection	Projection
• % of scheduled Court Attendance for civil proceedings	70%	2018	75%	80%	85%
<b>SubProgramme: 02 Civil Litigation</b>					
<i>Output: 03 Civil Suits defended in Court</i>					
Percentage appearance in EACJ and other regional			80%	85%	90%
Number of negotiations handled			10	20	30
Percentage of scheduled arbitration proceedings attended			80%	85%	90%
<b>SubProgramme: 03 Line Ministries</b>					
<i>Output: 03 Civil Suits defended in Court</i>					
Percentage appearance in EACJ and other regional			80%	85%	90%
Number of negotiations handled			10	20	30
Percentage of scheduled arbitration proceedings attended			80%	85%	90%
<b>SubProgramme: 04 Institutions</b>					
<i>Output: 03 Civil Suits defended in Court</i>					
Percentage appearance in EACJ and other regional			80%	85%	90%
Number of negotiations handled			10	20	30
Percentage of scheduled arbitration proceedings attended			80%	85%	90%
<b>SubProgramme: 05 Local Gov't Institutions (Litigation)</b>					
<i>Output: 03 Civil Suits defended in Court</i>					
Percentage appearance in EACJ and other regional			80%	85%	90%
Number of negotiations handled			10	20	30
Percentage of scheduled arbitration proceedings attended			80%	85%	90%
<b>Programme :</b>	09 Legal Advisory Services				
<b>Programme Objective :</b>	-To provide legal advisory and consultative services to the Government, to Ministries and Public bodies. -To handle legal assignments for the Attorney General and the Solicitor General. -To provide legal support to Government organs and Commissions				
<b>Responsible Officer:</b>	Director Legal Advisory Services				
<b>Programme Outcome:</b>	Improved Legal Advisory Services				
<i>Sector Outcomes contributed to by the Programme Outcome</i>					
<b>1. Commercial justice and the environment for competitiveness strengthened</b>					
Outcome Indicators	Performance Targets				
			2019/20	2020/21	2021/22

# Vote:007 Ministry of Justice and Constitutional Affairs

	Baseline	Base year	Target	Projection	Projection
• % of Contracts, MOUs and Legal opinions that are responded to within two weeks	90	2019	92%	94%	95%
<b>SubProgramme: 10 Legal Advisory Services</b>					
<i>Output: 02 Contracts, Legal Advice/opinion</i>					
Percentage of EAC meetings attended			30%	35%	40%
Average time taken to review a contract			90%	92%	94%
Percentage of Legal Advice responded to			90%	92%	94%
<b>SubProgramme: 11 Central Government</b>					
<i>Output: 02 Contracts, Legal Advice/opinion</i>					
Percentage of EAC meetings attended			30%	35%	40%
Average time taken to review a contract			90%	92%	94%
Percentage of Legal Advice responded to			90%	92%	94%
<b>SubProgramme: 12 Local Government (Legal Advisory Services)</b>					
<i>Output: 02 Contracts, Legal Advice/opinion</i>					
Percentage of EAC meetings attended			50%	65%	70%
Average time taken to review a contract			90%	92%	94%
Percentage of Legal Advice responded to			90%	92%	94%
<b>SubProgramme: 13 Contracts and Negotiations</b>					
<i>Output: 02 Contracts, Legal Advice/opinion</i>					
Percentage of EAC meetings attended			30%	35%	40%
Average time taken to review a contract			90%	92%	94%
Percentage of Legal Advice responded to			90%	92%	94%
<b>Programme :</b>	49 Policy, Planning and Support Services				
<b>Programme Objective :</b>	Facilitate the smooth operation of other functions within the ministry through the provision of administrative; personnel; policy analysis and formulation; budgeting and accounting support services.				
<b>Responsible Officer:</b>	Under Secretary				
<b>Programme Outcome:</b>	Efficient and effective Ministry of Justice and Constitutional Affairs				
<i>Sector Outcomes contributed to by the Programme Outcome</i>					
N/A					
Outcome Indicators	Performance Targets				
			2019/20	2020/21	2021/22
	Baseline	Base year	Target	Projection	Projection
• Level of compliance of the Ministerial Policy Statement (MPS) to Gender and Equity budgeting.	75%	2018	80%	85%	85%
<b>Programme Outcome:</b>	Policy guidance and strategic direction				

# Vote:007 Ministry of Justice and Constitutional Affairs

Sector Outcomes contributed to by the Programme Outcome					
1. Infrastructure and access to JLOS services enhanced					
Outcome Indicators	Performance Targets				
			2019/20	2020/21	2021/22
	Baseline	Base year	Target	Projection	Projection
• Level of Compliance of Ministry of Justice and Constitutional Affairs planning and Budgeting instruments to NDPII	65%	2018	75%	80%	85%
• Proportion of the Ministry Strategic Plan implemented	0%	2017	60%	100%	100%
N/A					

## IX. Major Capital Investments And Changes In Resource Allocation

Table 9.1: Major Capital Investment (Capital Purchases outputs over 0.5Billion)

FY 2018/19		FY 2019/20
Appr. Budget and Planned Outputs	Expenditures and Achievements by end Dec	Proposed Budget and Planned Outputs
<b>Vote 007 Ministry of Justice and Constitutional Affairs</b>		
<i>Program : 12 05 Access to Justice and Accountability</i>		
Development Project : 0890 Support to Justice Law and Order Sector		
<b>Output: 12 05 72 Government Buildings and Administrative Infrastructure</b>		
-Construction of MoJCA Fort portal Regional Office; -Support to the JLOS house project preparation; - Payment of contractual obligations for ongoing construction of Justice Centers	Procurement of contractor to construct Fort Portal Regional office ongoing.	Completion and operationalisation of MoJCA Fort Portal Regional Office. Construction of Ongoing Justice Centers completed. 3 New Justice centres constructed
<b>Total Output Cost(Ushs Thousand)</b>	<b>3,414,733</b>	<b>0</b>
Gou Dev't:	3,414,733	0
Ext Fin:	0	0
A.I.A:	0	0
<b>Output: 12 05 75 Purchase of Motor Vehicles and Other Transport Equipment</b>		
-Procure transport equipment to facilitate adjudication of cases and court attendance; - Support Supervision and M&E	Motor vehicles were procured	Procure motor vehicles to replenish the ministry fleet enhance service delivery. To facilitate court attendance; enhance legal advisory services; Legislative Drafting; estates inspection and Regional Offices
<b>Total Output Cost(Ushs Thousand)</b>	<b>2,512,000</b>	<b>0</b>
Gou Dev't:	2,512,000	0
Ext Fin:	0	0
A.I.A:	0	0
<i>Program : 12 49 Policy, Planning and Support Services</i>		
Development Project : 1228 Support to Ministry of Justice and Constitutional Affairs		
<b>Output: 12 49 75 Purchase of Motor Vehicles and Other Transport Equipment</b>		

## Vote:007 Ministry of Justice and Constitutional Affairs

Procurement of motor vehicles for Court attendance Procurement of motor vehicles to replenish fleet for Headquarters and Regional Offices Court attendance, Estates Inspection, Inspection of chambers, Universities and Legal Aid Service Providers	Motor vehicles for the Directorate of Civil Litigation were purchased Four motor vehicles are under procurement. Vehicles are for Court attendance, legislative drafting, Gulu regional office and for the committee on the prerogative of mercy.	Continue to replenish motor vehicles fleet for Headquarters and Regional Offices Court attendance, Estates Inspection, Inspection of chambers, Universities and Legal Aid Service Providers	
<b>Total Output Cost(Ushs Thousand)</b>	<b>600,000</b>	<b>0</b>	<b>600,000</b>
Gou Dev't:	600,000	0	600,000
Ext Fin:	0	0	0
A.I.A:	0	0	0
Development Project : 1242 Construction of the JLOS House			
<b>Output: 12 49 72 Government Buildings and Administrative Infrastructure</b>			
Support to the JLOS house project preparation	Contributions to support the JLOS house project were made	Support to construction of JLOS House Project	
<b>Total Output Cost(Ushs Thousand)</b>	<b>500,000</b>	<b>500,000</b>	<b>10,518,986</b>
Gou Dev't:	500,000	500,000	10,518,986
Ext Fin:	0	0	0
A.I.A:	0	0	0

### X. Vote Challenges and Plans To Improve Performance

#### Vote Challenges

- i. Delayed operationalization of the new structure: Although, the ministry was restructured increasing staffing from 300 to 442, 42% of the positions remain unfilled. This affects the ability of the ministry to discharge its mandate. The ministry requires and additional UGX.2bn on the wage provision to fill the structure;
- ii. High Staff Turnover: Staff turnover is high especially amongst the State Attorneys mainly due to poor remuneration compared to the private sector and other government agencies;
- iii. Limited funding to facilitate effective service delivery: the ability of the ministry to effectively discharge its mandate is hampered by the inadequate operational funding. The current provision of is inadequate for representation of GoU in courts locally and internationally, administration of estates across the country, participation in regional integration among others.

#### Plans to improve Vote Performance

The directorates and departments will be strengthened to undertake their mandates efficiently and effectively. This will be through strengthening manpower as well as equipping them and the undertaking the following:-

- i. Implementation of the new ministry structure to fill vacant positions. Since most of the vacant positions are at a senior level, filling of these positions will motivate the staff;
- ii. Attract, develop and retain staff with the right knowledge, skills and ability to operate effectively within a rapidly changing environment;
- iii. Building the capacity of State Attorneys in specialized and emerging areas of law to effectively execute their responsibilities such as advising and effectively representing government in various fora. Such areas include energy, Oil and Gas, asset tracing arising from corruption cases, anti-trust litigation, procurement, construction law, mediation and international and local arbitration;
- iv. Retooling and equipping all Directorates and departments by providing the necessary working tools;
- v. Establish and implement performance management systems for all directorates and departments;
- vi. Retooling and equipping registries: To enhance service delivery, working tools including adequate transport, computers and furniture will be provided.

### XI Off Budget Support

# Vote:007 Ministry of Justice and Constitutional Affairs

**Table 11.1 Off-Budget Support by Sub-Programme**

<i>Billion Uganda Shillings</i>	<b>2018/19 Approved Budget</b>	<b>2019/20 Draft Estimates</b>
<b>Programme 1205 Access to Justice and Accountability</b>	<b>0.00</b>	<b>32.80</b>
<i>Development budget Estimates</i>		
<b>0890 Support to Justice Law and Order Sector</b>	<b>0.00</b>	<b>32.80</b>
<i>421-UN Agencies</i>	<i>0.00</i>	<i>0.60</i>
<i>426-UNICEF</i>	<i>0.00</i>	<i>2.03</i>
<i>533-Netherlands</i>	<i>0.00</i>	<i>23.90</i>
<i>543-Sweden</i>	<i>0.00</i>	<i>6.27</i>
<b>Total for Vote</b>	<b>0.00</b>	<b>32.80</b>

## XII. Vote Cross Cutting Policy And Other Budgetary Issues

**Table 12.1: Cross- Cutting Policy Issues**

**Issue Type:** HIV/AIDS

<b>Objective :</b>	Increase awareness and prevention of HIV/AIDS by all.
<b>Issue of Concern :</b>	Implementation of HIV/AIDs activities. Promote HIV/AIDS awareness among Staff and provide protection.
<b>Planned Interventions :</b>	Establishment of HIV/AIDs committee. Appointment of HIV/AIDs focal point Officers. Provide condoms to Staff. Provide Sensitisation, Counselling and Testing services.
<b>Budget Allocation (Billion) :</b>	0.100
<b>Performance Indicators:</b>	Number of HIV/AIDs committee meetings held. Number of sensitizations made.

**Issue Type:** Gender

<b>Objective :</b>	Enhance service delivery to vulnerable groups especially women, children and disabled persons
<b>Issue of Concern :</b>	There is need to improve access to Services of Administrator General to vulnerable groups
<b>Planned Interventions :</b>	Strengthen Administrator General's Services at regional offices
<b>Budget Allocation (Billion) :</b>	0.200
<b>Performance Indicators:</b>	Number of women and orphans accessing accessing services

**Issue Type:** Environment

<b>Objective :</b>	Promote environmental protection and ensure sustainability.
<b>Issue of Concern :</b>	Fast track legislation protecting the environment
<b>Planned Interventions :</b>	Identify outstanding and prioritise environment related laws
<b>Budget Allocation (Billion) :</b>	3.000
<b>Performance Indicators:</b>	Environment related laws identified

## XIII. Personnel Information



**Vote:007** Ministry of Justice and Constitutional Affairs**Table 13.1 Staff Establishment Analysis**

<b>Title</b>	<b>Salary Scale</b>	<b>Number Of Approved Positions</b>	<b>Number Of Filled Positions</b>
Assistant Commissioner	U1E	15	0
Assistant Commissioner, HRM	U1SE	1	1
Commissioner	U1SE	12	6
Deputy Solicitor General	U1SE	1	1
Director	U1SE	3	2
Director - Administrator General	U1SE	1	1
Secretary Law Council	U1SE	1	1
Solicitor General	U1SE	1	1
Under Secretary	U1SE	1	1
Principal State Attorney	U2	29	14
Principal Accountant	U2 UP	1	1
Principal Internal Auditor	U2 Up	1	1
Principal Procurement Officer	U2 UP	1	1
Principal Assistant Secretary	U2L	1	1
Principal Personal Secretary	U2L	3	3
Principal Economist	U2UP	1	1
Senior State Attorney	U3	70	25
Personal Assistant/SAS	U3 LOWER	3	2
Senior Assistant Secretary	U3 LOWER	1	1
Senior Personal Secretary	U3 LOWER	4	3
Senior Accountant	U3 Up	1	1
Senior Economist/ Statistician	U3 Up	1	1
Senior Procurement Officer	U3 Up	1	1
Senior Human Resource Officer	U3L	1	1
Policy Analyst	U4 L	1	1
Assistant Secretary	U4 L	1	0
Human Resource Officer	U4 L	1	0
Information Scientist	U4 L	1	1
Librarian	U4 L	1	1
Records Officer	U4 L	6	4
Accountant	U4 Up	2	2
Internal Auditor	U4 Up	1	1
Procurement Officer	U4 Up	1	1
State attorney	U4 UP	78	76

**Vote:007** Ministry of Justice and Constitutional Affairs

Estates Officer	U4L	1	0
Personal Secretary	U4L	4	2
Public Relations Officer	U4L	1	1
Assistant Records Officer	U5 Up	7	4
Senior Accounts Assistant	U5 Up	4	4
Senior Office Supervisor	U5UP	2	1
Assistant Human Resource Officer	U6 L	1	1
Assistant Librarian	U6 L	2	1
Office Supervisor	U6 Up	1	0
Steno Secretary	U6 Up	7	4
Office Typist	U7 L	14	8
Pool Stenographer	U7 L	9	4
Accounts Assistant	U7 Up	6	4
Library Assistant	U7 Up	1	1
Records Assistant	U7 Up	23	18
Telephone Operator	U7 Up	2	1
Driver	U8 Up	55	26
Office Attendant	U8 Up	48	27

**Table 13.2 Staff Recruitment Plan**

Post Title	Salary Scale	No. Of Approved Posts	No Of Filled Posts	Vacant Posts	No. of Posts Cleared for Filling FY2019/20	Gross Salary Per Month (UGX)	Total Annual Salary (UGX)
Assistant Commissioner	U1E	1	0	1	1	2,900,000	34,800,000
Driver	U8 Up	2	0	2	1	251,133	3,013,596
Estates Officer	U4L	1	0	1	1	601,341	7,216,092
Office Attendant	U8 Up	1	0	1	1	251,133	3,013,596
Records Assistant	U7 Up	6	3	3	2	793,980	9,527,760
Senior State Attorney	U3	7	1	6	1	1,435,200	17,222,400
<b>Total</b>		<b>100</b>	<b>33</b>	<b>67</b>	<b>27</b>	<b>31,604,184</b>	<b>379,250,208</b>