

Vote: 105 Law Reform Commission

Vote Summary

VI: Vote Overview

This section sets out the Vote Mission, Strategic Objectives, and provides a description of the vote's services

(i) Snapshot of Medium Term Budget Allocations

Table V1 below summarises the Medium Term Budget allocations for the Vote:

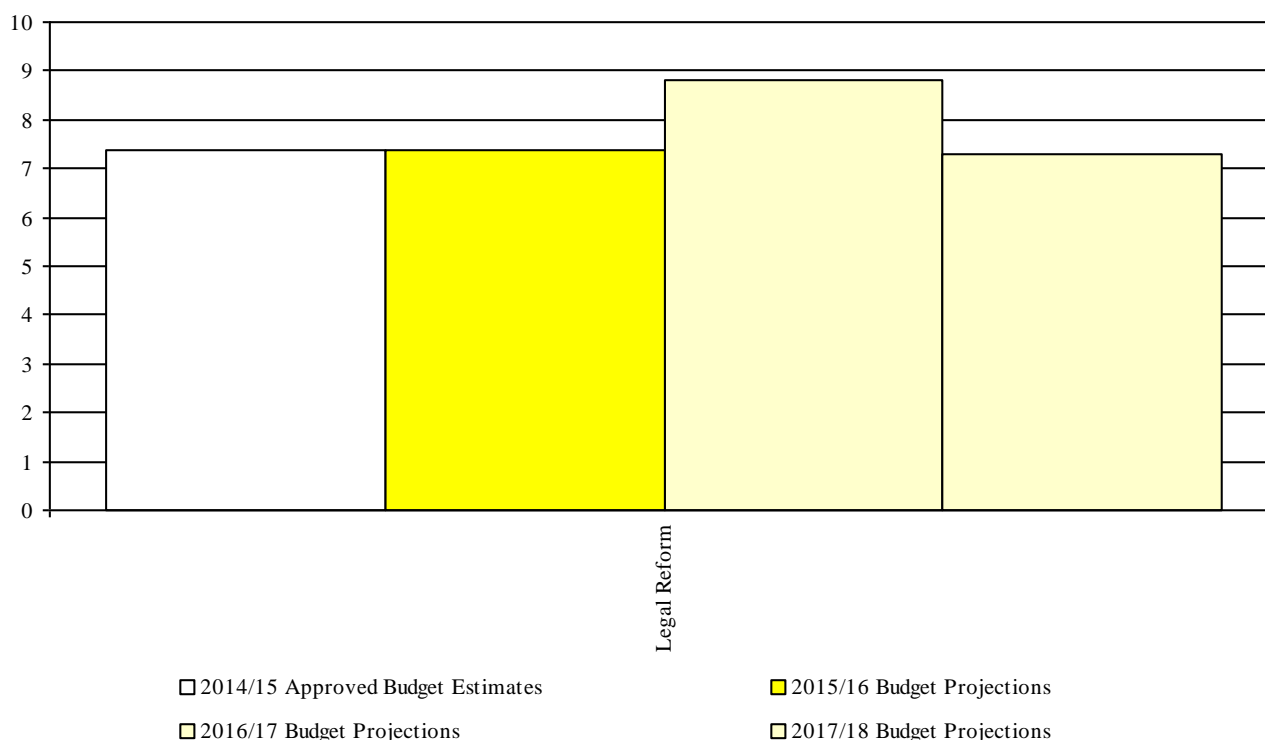
Table V1.1: Overview of Vote Expenditures (UShs Billion)

	2013/14 Outturn	2014/15		MTEF Budget Projections		
		Approved Budget	Spent by End Sept	2015/16	2016/17	2017/18
<i>(i) Excluding Arrears, Taxes</i>						
Recurrent Wage	2.204	2.399	0.591	2.399	2.856	1.132
Recurrent Non Wage	4.422	4.787	0.928	4.787	5.744	5.745
Development GoU	0.200	0.200	0.000	0.200	0.200	0.416
Development Ext. Fin	0.000	0.000	0.000	0.000	0.000	0.000
GoU Total	6.826	7.386	1.519	7.386	8.800	7.293
total GoU + Ext Fin. (MTEF)	6.826	7.386	1.519	7.386	8.800	7.293
<i>(ii) Arrears and Taxes</i>						
Arrears	0.000	0.175	0.044	0.000	N/A	N/A
Taxes	0.000	0.055	0.000	0.000	N/A	N/A
Total Budget	6.826	7.615	1.563	7.386	N/A	N/A

** Non VAT taxes on capital expenditure

The chart below shows total funding allocations to the Vote by Vote Function over the medium term:

Chart V1.1: Medium Term Budget Projections by Vote Function (UShs Bn, Excluding Taxes, Arrears)



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(ii) Vote Mission Statement

The Vote's Mission Statement is:

To reform and update laws in line with the social, cultural and economic needs and values of the people of Uganda.

(iii) Vote Outputs which Contribute to Priority Sector Outcomes

The table below sets out the vote functions and outputs delivered by the vote which the sector considers as contributing most to priority sector outcomes.

Table V1.2: Sector Outcomes, Vote Functions and Key Outputs

Sector Outcome 1:	Sector Outcome 2:	Sector Outcome 3:
<i>Strengthened legal and policy frameworks for JLOS operations and national development</i>	<i>Access to JLOS services particularly for the vulnerable persons enhanced</i>	<i>Observance of Human rights and accountability promoted</i>
Vote Function: 12 52 Legal Reform		
Outputs Contributing to Outcome 1:	Outputs Contributing to Outcome 2:	Outputs Contributing to Outcome 3:
Outputs Provided	None	None
125201 Reform and simplification of laws		
125202 Revision of laws		
125203 Publication and translation of laws		

V2: Past Vote Performance and Medium Term Plans

This section describes past and future vote performance, in terms of key vote outputs and plans to address sector policy implementation issues.

(i) Past and Future Planned Vote Outputs

2013/14 Performance

OUTCOME 1: POLICY AND LEGISLATIVE FRAMEWORK STRENGTHENED

- a) Completed studies and prepared reports (with bills attached) for the review of the following laws;
 - i) Succession laws;
 - ii) the Witness Protection bill;
 - iii) Employment Act;
 - iv) Civil Procedure laws;
 - v) Electronic Funds Transfer
 - vi) the Electoral laws;
 - vii) the Births and Deaths Registration Act;
 - viii) the Prisons Act; and
 - ix) the Money Lenders Act.
- B) Revised and consolidated all bills enacted in 2013;
- c) Carried out advocacy for quick passage of the following bills;
 - i) Witness Protection bill;
 - ii) Succession (Amendment) bill;
 - iii) Administrator Generals (Amendment) bill; and
 - iv) Trial Procedures (TIA & MCA Amendment bill)
- d) Printed and distributed Vol.7 No.2 of the Uganda Living Law Journal;
- e) Carried out legal audit of Statutory Instruments and produced a Disposition table;
- f) Updated the Index of Laws of Uganda as at December 2013;
- g) Attended 3 sub committee meetings on approximation of laws in the EAC context consequent to which the following were achieved;
 - Developed a model Contract Law for the Partner States; and

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- Drafting Model laws on Intellectual Property was ongoing.
- H) Aligned the 2nd batch of the following laws to the EAC Common Market Protocol;
- Advocates Act;
 - The Uganda Law Society Act;
 - Financial Institutions Act;
 - Microfinance Deposit Taking Institutions Act;
 - The Evidence(Bankers Books) Act; and
 - Income Tax Act.
- i) Reprinted 500 copies of the pocket size Constitution;
- j) Reprinted 1000 copies of the Constitution;
- k) Printed 500 copies of the Luganda Constitution;
- l) Senior staff trained in performance management;
- m) 4 staff trained in business administration;
- n) Published 1000 copies of the Commission annual report
- o) Recruited 4 members of staff
- p) Paid staff salaries and allowances
- q) Procured a station wagon, 10 office chairs, 6 filing cabins and 2 bookshelves

Preliminary 2014/15 Performance

OUTCOME 1: POLICY AND LEGISLATIVE FRAMEWORK STRENGTHENED

Developed 3 concept papers for the review and development of the following laws;

- Succession laws (Probate Resealing Act, Administration of Estates (Small Estates) Act, Trustees Incorporation Act);
- Proceeds of Crime; and
- Evidence Act.

Proof-read 2 volumes of the Principal laws; agreed with MOJCA on the controversial issues regarding revision of fines and fees in line with Act 14/2008 ; Produced a validated Runyoro/Rutoro Constitution; Enhanced Commission visibility through distribution of various Commission publications (LLCA, HIV/AIDS study report and Luganda Constitution); Prepared a draft Commission client charter; Repaired 10 vehicles and serviced 7 vehicles; Paid staff salaries and allowances.

Table V2.1: Past and 2015/16 Key Vote Outputs*

<i>Vote, Vote Function Key Output</i>	Approved Budget and Planned outputs	2014/15 Spending and Outputs Achieved by End Sept	2015/16 Proposed Budget and Planned Outputs
Vote: 105 Law Reform Commission			
Vote Function: 1252 Legal Reform			
Output: 125201	Reform and simplification of laws		
<i>Description of Outputs:</i>	Finalise reform of the following laws; Internet Banking and Mobile Money Transfer, Electoral laws, Prisons Act. Initiate studies for reform of the following laws: Evidence Act, Proceeds of Crime Act and Succession laws; Simplify the following laws: The Mortgage Act, 2009 and Local Governments Act, Cap.243	Developed 3 concept papers for the following projects (Codification of Trusts, Proceeds of crime and Evidence Act)	Study report for the review of the mental treatment act produced, draft simplified Contracts Act produced
<i>Performance Indicators:</i>			
No. Of field consultation reports prepared and	2	1	2

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<i>Vote, Vote Function Key Output</i>	Approved Budget and Planned outputs	2014/15 Spending and Outputs Achieved by End Sept	2015/16 Proposed Budget and Planned Outputs
submitted to the Commission			
No. of bills submitted to line 5 ministries	5	1	4
<i>Output Cost: UShs Bn:</i>	2.762	<i>UShs Bn:</i> 0.663	<i>UShs Bn:</i> 2.762
Output: 125202	Revision of laws		
<i>Description of Outputs:</i>	Revision of Subsidiary Laws, Preparation of a Compendium of Labour Laws	Proof-read 2 volumes of the Principal laws; agreed with MOJCA on the controversial issues regarding revision of fines and fees in line with Act 14/2008	A grey book produced, Subsidiary laws revised
<i>Performance Indicators:</i>			
No. of laws identified for amendment	3	0	6
No. of laws revised	4	2	2
<i>Output Cost: UShs Bn:</i>	0.880	<i>UShs Bn:</i> 0.185	<i>UShs Bn:</i> 0.880
Output: 125203	Publication and translation of laws		
<i>Description of Outputs:</i>	Constitution translated into Runyoro/Rutoro; Commission Annual report 2014, revised Strategic Plan and Ministerial Policy Statement printed; Translated Constitution into Runyankole/Rukiga. 1000 copies of the Human Resource Manual printed	Produced a validated Runyoro/Rutooro Constitution; Commission visibility enhanced through distributions of various Commission publications (LLCA, HIV/AIDS study report and Luganda Constitution).	A translated Constitution into one local language, Publication of the revised Principal laws (If funds are released), grey book and a compedium of electoral laws, Annual report and MPS published
<i>Performance Indicators:</i>			
No. of laws translated	1	0	1
No. of laws published	2	0	2
<i>Output Cost: UShs Bn:</i>	0.565	<i>UShs Bn:</i> 0.080	<i>UShs Bn:</i> 0.565
Vote Function Cost	<i>UShs Bn:</i> 7.615	<i>UShs Bn:</i> 1.519	<i>UShs Bn:</i> 7.386
Cost of Vote Services:	<i>UShs Bn:</i> 7.386	<i>UShs Bn:</i> 1.519	<i>UShs Bn:</i> 7.386

* Excluding Taxes and Arrears

2015/16 Planned Outputs

OUTCOME 1: POLICY AND LEGISLATIVE FRAMEWORK STRENGTHENED

- 1) Revised Subsidiary Laws.
- 2) Translated Constitution into one local language
- 3) Reprinted Constitution
- 4) Updated Index of the Laws of Uganda, 2014 printed.
- 5) Study report on the reviewed Mental Treatment Act
- 6) Participating in activities of regional and international bodies such as
 - a) African Association for Public Administration and Management
 - b) Association of Law Reform Agencies in the Eastern and Southern Africa
 - c) Commonwealth Association of Law Reform Agencies
 - d) Common Market for Eastern and Southern Africa
 - e) East African Community
 - f) United Nations Commission on International Trade Law
- 7) Staff trained in relevant skills

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- 8) A station wagon procured
- 9) Pre- enactment advocacy conducted
- 10) Staff Salaries and allowances paid
- 11) Quarterly performance review workshops held

Table V2.2: Past and Medium Term Key Vote Output Indicators*

Vote Function Key Output Indicators and Costs:	2013/14 Outturn	2014/15		MTEF Projections		
		Approved Plan	Outturn by End Sept	2015/16	2016/17	2017/18
Vote: 105 Law Reform Commission						
Vote Function:1252 Legal Reform						
No. of bills submitted to line ministries		5	1	4	4	4
No. Of field consultation reports prepared and submitted to the Commission		2	1	2	2	2
No. of laws identified for amendment		3	0	6	6	5
No. of laws revised		4	2	2	2	2
No. of laws published		2	0	2	2	2
No. of laws translated		1	0	1	1	1
Vote Function Cost (US\$ bn)	6.826	7.386	1.519	7.386	8.800	7.293
Cost of Vote Services (US\$ bn)	6.826	7.386	1.519	7.386	8.800	7.293

Medium Term Plans

The Commission plans to undertake and complete 8 studies, translate and publish the translated constitution into 6 languages, Complete revision of Subsidiary laws, simplify 3 selected Acts, strengthen the process of reform and revision of laws through enhancing staff skills, and implement the HIV/AIDS workplace policy.

(ii) Efficiency of Vote Budget Allocations

The Commission plans to strengthen the process of identification of training needs for all staff, carry out public awareness of business related laws of the EAC to harness competitiveness among the business community in the EAC context, complete reform projects within 24 months.

Table V2.3: Allocations to Key Sector and Service Delivery Outputs over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2014/15	2015/16	2016/17	2017/18	2014/15	2015/16	2016/17	2017/18
Key Sector	4.2	4.2	4.8	4.2	57.0%	57.0%	55.0%	56.9%
Service Delivery	4.2	4.2	4.8	4.2	57.0%	57.0%	55.0%	56.9%

The major inputs include; field related costs, facilitation of research assistants in terms of allowances, hotel services and consultancy services. The major assumption is that the level of staffing will remain the same over the medium term to implement the planned activities.

Table V2.4: Key Unit Costs of Services Provided and Services Funded (Shs '000)

Unit Cost Description	Actual 2013/14	Planned 2014/15	Actual by Sept	Proposed 2015/16	Costing Assumptions and Reasons for any Changes and Variations from Plan
Vote Function:1252 Legal Reform					
Revision of laws	125,000	125,000	92,656	10,000	That 7 meeting will be used to revise the subsidiary laws
Reform and legislation of laws	150,000	142,500	104,684	120,000	N/A
Printing and publication	20	600	806	22,800	The planned major publications are ready including the translated Constitution,

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Unit Cost Description	Actual 2013/14	Planned 2014/15	Actual by Sept	Proposed 2015/16	Costing Assumptions and Reasons for any Changes and Variations from Plan
					MPS, Annual report, 2 study reports.
Participate in East Africa Community and Regional Meetings	9,000	15,000	3,491	15,477	One meeting is attended outside Uganda every quarter.

(iii) Vote Investment Plans

The only capital purchase that the Commission plans to undertake is purchase of one station wagon

Table V2.5: Allocations to Capital Investment over the Medium Term

Billion Uganda Shillings	(i) Allocation (Shs Bn)				(ii) % Vote Budget			
	2014/15	2015/16	2016/17	2017/18	2014/15	2015/16	2016/17	2017/18
Consumption Expenditure(Outputs Provided)	7.2	7.2	8.5	7.0	97.3%	97.3%	97.0%	96.3%
Investment (Capital Purchases)	0.2	0.2	0.3	0.3	2.7%	2.7%	3.0%	3.7%
Grand Total	7.4	7.4	8.8	7.3	100.0%	100.0%	100.0%	100.0%

There is no capital purchase above 1bn

Table V2.6: Major Capital Investments

(iv) Vote Actions to improve Priority Sector Outcomes

Training of members of staff in report writing and research skills, holistic participation of the Commission in EAC meetings and reducing the lead time in the process of reforming of laws.

Table V2.7: Priority Vote Actions to Improve Sector Performance

2014/15 Planned Actions:	2014/15 Actions by Sept:	2015/16 Planned Actions:	MT Strategy:
Sector Outcome 1: Strengthened legal and policy frameworks for JLOS operations and national development			
Vote Function: 1252 Legal Reform			
<i>VF Performance Issue: Inadequate capacity to reform and revise laws</i>			
1 member of staff to be trained on long term basis; 2 members of staff to be trained in legislative drafting; 1 member of staff to be trained in Research Methods; 2 members of staff to be trained in management skills	The commission is in the process of Constituting a training committee to manage trainings.	Training members of staff in report writing and research skills. Equipping staff with required tools.	Strengthen the process of identification of training needs and training beneficiaries.
<i>VF Performance Issue: Participation in East African Treaty</i>			
To attend all EAC meetings.	Attended 3 EAC meetings that included; Stakeholders meeting to discuss the report on alignment of Ugandan Laws on EAC Common Market Protocol Kampala-Uganda, First National Coordination Committee on EAC Common Market Protocol - Kampala -Uganda, Meeting of Council of Ministers Arusha-Tanzania.	Lobby for more funding to enable a holistic participation of the commission in EAC activities	Undertake public education of business related laws of the EAC and undertake a legal audit of treaties ratified and their implications to the legal framework in Uganda. Harmonise laws in the EAC context
<i>VF Performance Issue: Uncertainty of laws and predictability of procedures</i>			
Finalise reform of the following laws; Internet	Prepared 3 concept papers on Codification of Trusts,	Consideration of the issues paper together with the study	Continuous law revision and reform, improve management

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2014/15 Planned Actions:	2014/15 Actions by Sept:	2015/16 Planned Actions:	MT Strategy:
Banking and Mobile Money Transfer, Electoral laws, Prisons Act. Initiate studies for reform of Evidence Act, Proceeds of Crime Act, Succession laws and legislation to govern recovery of proceeds of Crime.	Proceeds of crime and Evidence Act. Report writing completed for Prison's Act and Electoral Laws. Draft report on EFT undergoing review.	instruments to reduce on the lead time.	information systems and implement the community law reform programme

V3 Proposed Budget Allocations for 2015/16 and the Medium Term

This section sets out the proposed vote budget allocations for 2015/16 and the medium term, including major areas of expenditures and any notable changes in allocations.

Table V3.1: Past Outturns and Medium Term Projections by Vote Function*

	2013/14 Outturn	2014/15		MTEF Budget Projections		
		Appr. Budget	Spent by End Sept	2015/16	2016/17	2017/18
Vote: 105 Law Reform Commission						
1252 Legal Reform	6.826	7.386	1.519	7.386	8.800	7.293
Total for Vote:	6.826	7.386	1.519	7.386	8.800	7.293

(i) The Total Budget over the Medium Term

In 2015/16, the total resource allocation has remained the same. In 2016/17, there is a positive increment of 1.5bn basically to cover printing/publication of revised subsidiary laws. The resource allocation for 2017/18 reduced by 1.5bn as printing of Statutory instruments is a one off.

(ii) The major expenditure allocations in the Vote for 2015/16

The major allocations by vote function are; LRC support services, publication and translation of laws, revision of laws, reform of laws and simplification of laws.

(iii) The major planned changes in resource allocations within the Vote for 2015/16

The Commission plans to carry out major furnishing of its offices to replace obsolete and damaged furniture.

Table V3.2: Key Changes in Vote Resource Allocation

Changes in Budget Allocations and Outputs from 2014/15 Planned Levels:			Justification for proposed Changes in Expenditure and Outputs
2015/16	2016/17	2017/18	
<i>Vote Function: 1275 Legal Reform</i>			
Output: 1252 75 Purchase of Motor Vehicles and Other Transport Equipment			
US\$ Bn: -0.035	US\$ Bn: -0.020	US\$ Bn: -0.010	The funds have been reallocated to equipping staff for better efficiency
A station wagon of a different model will be procured	N/A	N/A	
Output: 1252 76 Purchase of Office and ICT Equipment, including Software			
US\$ Bn: 0.026	US\$ Bn: 0.040	US\$ Bn: 0.045	N/A
N/A	N/A	N/A	
Output: 1252 78 Purchase of Office and Residential Furniture and Fittings			
US\$ Bn: 0.009	US\$ Bn: 0.040	US\$ Bn: 0.037	N/A
Retooling of office furniture has been prioritised this FY	The Commission anticipates to have moved in to the JLOS house hence a need for more fittings and furniture.	N/A	
Output: 1252 99 Arrears			

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Changes in Budget Allocations and Outputs from 2014/15 Planned Levels:				Justification for proposed Expenditure and Outputs	Changes in
2015/16	2016/17	2017/18			
US\$ Bn: -0.175	US\$ Bn: -0.175	US\$ Bn: -0.175	N/A		
The arrears were cleared in FY2014/15					

V4: Vote Challenges for 2015/16 and the Medium Term

This section sets out the major challenges the vote faces in 2015/16 and the medium term which the vote has been unable to address in its spending plans.

The unfunded vote priorities are:

1. Printing of the Revised Principal laws of Uganda estimated at UgX 3bn;
2. Translation of the constitution into local languages at UgX 2.7bn; and
3. Staff gratuity estimated at UgX 0.09bn.

Table V4.1: Additional Output Funding Requests

Additional Requirements for Funding and Outputs in 2015/16:	Justification of Requirement for Additional Outputs and Funding
<p><i>Vote Function: 1202 Legal Reform</i> Output: 1252 02 Revision of laws US\$ Bn: 5.791 N/A</p>	<p>Printing of the Revised Principal laws of Uganda (3bn), staff gratuity (0.09bn) and translation of the constitution into local languages (2.7bn)</p>

This section discusses how the vote's plans will address and respond to the cross-cutting policy, issues of gender and equity; HIV/AIDS; and the Environment, and other budgetary issues such as Arrears and NTR..

(i) Cross-cutting Policy Issues

(i) Gender and Equity

<p>Objective: To promote gender mainstreaming in planning and implementation in all programs</p> <p><i>Issue of Concern :</i> A widening gap in gender mainstreaming in implementation of programs</p> <p><i>Proposed Interventions</i></p> <ol style="list-style-type: none"> 1. Provide flexible time for breast feeding mothers, 2. Equitable representation of both genders in the target groups during commission activities <p><i>Budget Allocations</i> UGX billion 0.01</p> <p><i>Performance Indicators</i> Availability of plans with gender based issues</p>
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(ii) HIV/AIDS

<p>Objective: To continuously promote awareness to staff on HIV/AIDS issues at the workplace</p> <p><i>Issue of Concern :</i> Inadequate HIV/AIDS related services at the work place</p> <p><i>Proposed Interventions</i></p> <ol style="list-style-type: none"> 1. Counseling activities 2. Prevention interventions 3. Implement the HIV/AIDS policy at the workplace <p><i>Budget Allocations</i> UGX billion 0.021</p>

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<i>Performance Indicators</i>	<ul style="list-style-type: none"> • Number of condoms distributed • Number of staff counseled
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(iii) Environment

Objective: To contribute to the protection and preservation of the environment

Issue of Concern : Increasing environment degradation in Uganda

Proposed Interventions

1. Enforcement of a no smoking area at the workplace
2. Use of energy saving bulbs at the workplace and home
3. Implement the National Environment (control of smoking in public places) Regulations, 2004

Budget Allocations UGX billion 0.002

<i>Performance Indicators</i>	<ol style="list-style-type: none"> 1. Number of energy saving bulbs installed at the workplace 2. Non smoking awareness posters at the workplace
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(ii) Payment Arrears

The table below shows all the payment arrears outstanding for the Vote:

N/A

(ii) Non Tax Revenue Collections

The table below shows Non-Tax Revenues that will be collected under the Vote:

Source of NTR	UShs Bn	2013/15 Actual	2014/15 Budget	2014/15 Actual by Sept	2015/16 Projected
Miscellaneous receipts/income		0.002	0.002	0.000	0.002
Sale of publications		0.061	0.040	0.004	1.000
	Total:	0.063	0.042	0.004	1.002

The Commission has finalised the revision of Principal Laws of Uganda. It is expected that once printed, these publications together with obsolete stores, will contribute to the Commission NTR collections.