

# **VOTE: 007 Ministry of Justice and Constitutional Affairs**

## **I. VOTE MISSION STATEMENT**

To promote effective and efficient machinery capable of providing a legal framework for good governance and delivery of legal advice and services to Government and its allied institutions and general public.

## **II. STRATEGIC OBJECTIVE**

The Strategic Objectives of the Ministry of Justice and Constitutional Affairs are to:

- i. To strengthen compliance to regulatory best practice;
- ii. To enhance efficiency in the delivery of justice services;
- iii. To enhance compliance with the Uganda Bill of Rights;
- iv. To promote Uganda's interests in regional and international legal frameworks;
- v. To strengthen institutional coordination and capacity

## **III. MAJOR ACHIEVEMENTS IN 2025/26**

completed the First Phase of the JLOS House Construction the will house at least 7 institutions of : Ministry of Justice and Constitutional Affairs, Uganda Prisons Service, Office of the Director of Public Prosecutions, Uganda Law Reform Commission, Uganda Human Rights Commission, Judicial Service Commission and Tax Appeals Tribunal

Cumulatively, represented Government in 613 cases in Courts, Tribunals and Commissions. Of these cases, 393 were concluded and Government won 344 (87%)and lost 49 (13%); posting a net saving of 13.759Trillion.

Reviewed a total of 3,105 contracts and MOUs to ascertain legality and enforceability. Relatedly, 446 requests for Legal Opinions received and responded to.

On legislative drafting, 6 Bills were drafted and returned to MDAs, 43 statutory instruments were drafted and approved for publication and 7 Ordinances certified and redrafted and forwarded to the Ministry of Local Government.

Under Regulation of the legal profession, 15 sittings were held by the Disciplinary Committee. 288 cases were handled of which 38 cases were disposed of. Relatedly, 9 Law Council Meetings held to consider applications for placement, applications for eligibility, applications for generic names and other policy matters of the Legal Profession.

On inspection, of the 126 Advocates Chambers inspected,124 (98%) were approved and issued with certificates of approval of chambers.

Under Administrator General, and on management of Estates of deceased persons, persons of unsound mind, 2,261 Certificates of No Objection were issued, 36 land transfers made, 834 family mediations held to settle disputes within families over properties of the deceased persons, 199 Estates inspected, 2007 new files for Estates of deceased persons, missing persons and persons of unsound mind opened.

Fast tracked the construction of Soroti regional Office to provide Office Accommodation to clients within the Teso Sub Region. The Office will have a fence to secure transport equipment including bicycles for those coming to seek services and a waiting area where mothers can attend to their children incase they came with them. The construction is now at 82% complete.

The Ministry also operationalised 5 new Regional Offices in Iganga, Masaka, Lira, Kabale and Hoima to cover the regions of Busoga, Buganda, Lango, Kigezi and Bunyoro.

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## IV. MEDIUM TERM BUDGET ALLOCATIONS

Table 4.1: Overview of Vote Expenditure (Ushs Billion)

	2025/26		2026/27	MTEF Budget Projections				
	Approved Budget	Spent by End Dec	Budget Estimates	2027/28	2028/29	2029/30	2030/31	
<b>Recurrent</b>	Wage	16.570	7.056	34.906	36.652	38.484	40.409	42.429
	Non-Wage	88.827	41.414	97.011	111.563	133.875	160.650	192.781
<b>Devt.</b>	GoU	16.636	8.600	16.636	18.300	21.960	26.351	31.622
	Ext Fin.	0.000	0.000	0.000	0.000	0.000	0.000	0.000
<b>GoU Total</b>	<b>122.033</b>	<b>57.070</b>	<b>148.554</b>	<b>166.514</b>	<b>194.319</b>	<b>227.410</b>	<b>266.831</b>	
<b>Total GoU+Ext Fin (MTEF)</b>	<b>122.033</b>	<b>57.070</b>	<b>148.554</b>	<b>166.514</b>	<b>194.319</b>	<b>227.410</b>	<b>266.831</b>	
<b>Arrears</b>	80.127	0.000	16.232	0.000	0.000	0.000	0.000	
<b>Total Budget</b>	<b>202.159</b>	<b>57.070</b>	<b>164.786</b>	<b>166.514</b>	<b>194.319</b>	<b>227.410</b>	<b>266.831</b>	
<b>Total Vote Budget Excluding Arrears</b>	<b>122.033</b>	<b>57.070</b>	<b>148.554</b>	<b>166.514</b>	<b>194.319</b>	<b>227.410</b>	<b>266.831</b>	

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Table 4.2: Budget Allocation by Department for Recurrent and Development (Ushs Billion)

<i>Billion Uganda Shillings</i>	Draft Budget Estimates FY 2026/27	
	Recurrent	Development
<b>Programme:04 Manufacturing</b>	<b>0.200</b>	<b>0.000</b>
<b>Vote Function:03 Legal Advisory and Consultancy Services</b>	<b>0.070</b>	<b>0.000</b>
009 Public International Law and International Cooperation	0.070	0.000
<b>Vote Function:04 First Parliamentary Counsel</b>	<b>0.130</b>	<b>0.000</b>
002 Principal Legislation	0.065	0.000
003 Subsidiary Legislation	0.065	0.000
<b>Programme:08 Sustainable Energy Development</b>	<b>0.400</b>	<b>0.000</b>
<b>Vote Function:03 Legal Advisory and Consultancy Services</b>	<b>0.200</b>	<b>0.000</b>
004 Commerical Law	0.200	0.000
<b>Vote Function:04 First Parliamentary Counsel</b>	<b>0.200</b>	<b>0.000</b>
002 Principal Legislation	0.200	0.000
<b>Programme:16 Governance and Security</b>	<b>130.638</b>	<b>16.636</b>
<b>Vote Function:01 Administration of Estates/Property of the Deceased</b>	<b>5.250</b>	<b>0.000</b>
001 Administrator General	5.250	0.000
<b>Vote Function:02 Civil Litigation</b>	<b>13.786</b>	<b>0.000</b>
004 Alternative Dispute Resolution	11.278	0.000
005 Constitutional Affairs and Human Rights	2.508	0.000
<b>Vote Function:03 Legal Advisory and Consultancy Services</b>	<b>29.673</b>	<b>0.000</b>
004 Commerical Law	2.790	0.000
005 Land and Environment Matters	2.648	0.000
006 Public Procurement Law	2.505	0.000
007 Natural Resources and Energy Law	1.707	0.000
008 Public Law and Regulation	17.721	0.000
009 Public International Law and International Cooperation	2.301	0.000
<b>Vote Function:04 First Parliamentary Counsel</b>	<b>5.952</b>	<b>0.000</b>
001 Local Government Legislation	2.016	0.000
002 Principal Legislation	2.125	0.000
003 Subsidiary Legislation	1.811	0.000

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<i>Billion Uganda Shillings</i>	Draft Budget Estimates FY 2026/27	
	Recurrent	Development
<b>Programme:16 Governance and Security</b>	<b>130.638</b>	<b>16.636</b>
<b>Vote Function:05 Policy, Planning and Support Services</b>	<b>71.547</b>	<b>16.636</b>
001 Finance and Administration	71.547	16.636
<b>Vote Function:06 Regulation of the Legal Profession</b>	<b>2.610</b>	<b>0.000</b>
001 Law Council	2.610	0.000
<b>Vote Function:07 Regulation of the Arbitrators and Conciliators</b>	<b>1.820</b>	<b>0.000</b>
001 Center for Arbitration and Dispute Resolution	1.820	0.000
<b>Programme:20 Legislation, Oversight and Representation</b>	<b>0.180</b>	<b>0.000</b>
<b>Vote Function:04 First Parliamentary Counsel</b>	<b>0.180</b>	<b>0.000</b>
002 Principal Legislation	0.180	0.000
<b>Programme:21 Sustainable Extractives Industry Development</b>	<b>0.500</b>	<b>0.000</b>
<b>Vote Function:03 Legal Advisory and Consultancy Services</b>	<b>0.300</b>	<b>0.000</b>
007 Natural Resources and Energy Law	0.300	0.000
<b>Vote Function:04 First Parliamentary Counsel</b>	<b>0.200</b>	<b>0.000</b>
002 Principal Legislation	0.200	0.000
<b>Total for the Vote</b>	<b>131.918</b>	<b>16.636</b>

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## V. PERFORMANCE INDICATORS AND PLANNED OUTPUTS

**Table 5.1: Performance Indicators**

**Programme: 04 Manufacturing**

**Vote Function: 03 Legal Advisory and Consultancy Services**

**Department: 009 Public International Law and International Cooperation**

**Key Service Area: 000012 Legal and Advisory services**

**PIAP Output: Strategic trade partnerships negotiated for new and existing export market destinations.**

**Programme Intervention: 044121 Facilitate manufacturers to access and sustain a diverse range of export destinations**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of new trade partnerships established	Number	2023/24	0	8

**Vote Function: 04 First Parliamentary Counsel**

**Department: 002 Principal Legislation**

**Key Service Area: 460093 Bills, Acts and Regulations**

**PIAP Output: Relevant policies, laws and regulations developed.**

**Programme Intervention: 045122 Develop, review and implement Policy and Legislation to support manufacturing**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Bills, policies and regulations reviewed or developed.	Number	2023/24		1

**Department: 003 Subsidiary Legislation**

**Key Service Area: 000039 Policies, Regulations and Standards**

**PIAP Output: Relevant policies, laws and regulations developed.**

**Programme Intervention: 045122 Develop, review and implement Policy and Legislation to support manufacturing**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Bills, policies and regulations reviewed or developed.	Number	2023/24		6

**Programme: 08 Sustainable Energy Development**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 03 Legal Advisory and Consultancy Services****Department: 004 Commercial Law****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Energy investment promotion and coordination strengthened****Programme Intervention: 084214 Strengthen energy investment promotion and mobilization**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of energy infrastructure development loan/grant documents successfully negotiated	Number	2023/24	3	4

**Vote Function: 04 First Parliamentary Counsel****Department: 002 Principal Legislation****Key Service Area: 460093 Bills, Acts and Regulations****PIAP Output: Energy policy and regulatory framework strengthened****Programme Intervention: 084211 Strengthen the energy policy and regulatory framework**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Policies and laws developed	Number	2023/24	3	5
Number of regulations and standards developed	Number	2023/24	0	10

**Programme: 16 Governance and Security****Vote Function: 01 Administration of Estates/Property of the Deceased****Department: 001 Administrator General****Key Service Area: 460083 Succession and Estates Management****PIAP Output: legal and procedural safeguards to ensure equity and rule of law/due process enforced.****Programme Intervention: 163111 Enhance capacity and coverage of rule of law institutions for social economic transformation**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of certificates of No objection issued	Number	2023/24	3282	3500
No. of land transfers effected	Number	2023/24	40	60
No..of Trust Causes Registered	Number	2023/24	21	20

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 01 Administration of Estates/Property of the Deceased****Department: 001 Administrator General****Key Service Area: 460084 Public Trustee and Children Affairs****PIAP Output: legal and procedural safeguards to ensure equity and rule of law/due process enforced.****Programme Intervention: 163111 Enhance capacity and coverage of rule of law institutions for social economic transformation**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of certificates of No objection issued	Number	2023/24	3282	4000
No. of land transfers effected	Number	2023/24	40	60
No..of Trust Causes Registered	Number	2023/24	21	20

**Key Service Area: 460085 Land Matters****PIAP Output: legal and procedural safeguards to ensure equity and rule of law/due process enforced.****Programme Intervention: 163111 Enhance capacity and coverage of rule of law institutions for social economic transformation**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of land transfers effected	Number	2023/24	40	60

**Vote Function: 02 Civil Litigation****Department: 004 Alternative Dispute Resolution****Key Service Area: 460103 Legal Representation and Litigation services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of cases for or against Government defended	Number	2023/24	6930	134

**Department: 005 Constitutional Affairs and Human Rights****Key Service Area: 000012 Legal and Advisory services****PIAP Output: The National Action Plan on Human Rights developed and implemented****Programme Intervention: 166111 Integrate HRBA in policies, legislation, plans and programmes**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 02 Civil Litigation****Department: 005 Constitutional Affairs and Human Rights****Key Service Area: 000012 Legal and Advisory services****PIAP Output: The National Action Plan on Human Rights developed and implemented**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Level of functionality of the Human Rights desk	Percentage	2023/24	0%	60%
Number of MDAs implementing the National Action Plan on human rights	Number	2023/24	0	20

**Key Service Area: 460103 Legal Representation and Litigation services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of cases for or against Government defended	Number	2023/24	6930	512

**Vote Function: 03 Legal Advisory and Consultancy Services****Department: 004 Commercial Law****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	2000
No. of cases for or against Government defended	Number	2023/24	6930	166

**Department: 005 Land and Environment Matters****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 03 Legal Advisory and Consultancy Services****Department: 005 Land and Environment Matters****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Legal services rendered to government**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	65
No. of cases for or against Government defended	Number	2023/24	6930	1486

**Key Service Area: 460103 Legal Representation and Litigation services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of cases for or against Government defended	Number	2023/24	6930	1270

**Department: 006 Public Procurement Law****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	1

**Key Service Area: 460103 Legal Representation and Litigation services460103****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 03 Legal Advisory and Consultancy Services****Department: 006 Public Procurement Law****Key Service Area: 460103 Legal Representation and Litigation services460103****PIAP Output: Legal services rendered to government**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	14400
No. of cases for or against Government defended	Number	2023/24	6930	30

**Department: 007 Natural Resources and Energy Law****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	480

**Key Service Area: 460103 Legal Representation and Litigation services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of cases for or against Government defended	Number	2023/24	6930	150

**Department: 008 Public Law and Regulation****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 03 Legal Advisory and Consultancy Services****Department: 008 Public Law and Regulation****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Legal services rendered to government**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	2500
No. of cases for or against Government defended	Number	2023/24	6930	537

**Key Service Area: 460103 Legal Representation and Litigation services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	3900
No. of cases for or against Government defended	Number	2023/24	6930	450

**Department: 009 Public International Law and International Cooperation****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Regional and international laws negotiated and reported****Programme Intervention: 167121 Ensure adherence to regional and international laws and commitments**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Regional and international frameworks negotiated	Number	2023/24	64	3

**Key Service Area: 460103 Legal Representation and Litigation services****PIAP Output: Regional and international laws negotiated and reported****Programme Intervention: 167121 Ensure adherence to regional and international laws and commitments**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 03 Legal Advisory and Consultancy Services****Department: 009 Public International Law and International Cooperation****Key Service Area: 460103 Legal Representation and Litigation services****PIAP Output: Regional and international laws negotiated and reported**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Regional and international frameworks negotiated	Number	2023/24	64	3

**Vote Function: 04 First Parliamentary Counsel****Department: 001 Local Government Legislation****Key Service Area: 460092 Verification of Ordinances and Bye-laws****PIAP Output: Legislation developed for effective governance****Programme Intervention: 162111 Strengthen coordination of the policy and legislative-making processes**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Bylaws reviewed	Number	2023/24	2	12
Number of Ordinances reviewed	Number	2023/24	15	12
Number of regional policies, laws and regulatory frameworks reviewed and harmonised	Number	2023/24	8	6

**Department: 002 Principal Legislation****Key Service Area: 460093 Bills, Acts and Regulations****PIAP Output: Legislation developed for effective governance****Programme Intervention: 162111 Strengthen coordination of the policy and legislative-making processes**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of bills reviewed and drafted	Number	2023/24	52	40

**Department: 003 Subsidiary Legislation****Key Service Area: 460094 Statutory Instruments****PIAP Output: Legislation developed for effective governance****Programme Intervention: 162111 Strengthen coordination of the policy and legislative-making processes**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 04 First Parliamentary Counsel****Department: 003 Subsidiary Legislation****Key Service Area: 460094 Statutory Instruments****PIAP Output: Legislation developed for effective governance**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Statutory Instruments reviewed and drafted	Number	2023/24	92	130

**Vote Function: 05 Policy, Planning and Support Services****Department: 001 Finance and Administration****Key Service Area: 000001 Audit and Risk Management****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Internal Audit reports produced and submitted	Number	2023/24	4	4

**Key Service Area: 000004 Finance and Accounting****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of Internal audit recommendations implemented	Percentage	2023/24	29%	85%
Number of financial reports produced and submitted	Number	2023/24	4	4

**Key Service Area: 000005 Human Resource Management****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of filled positions in the approved structure	Percentage	2023/24	94%	65%
% of staff appraised on performance	Percentage	2023/24	1%	85%

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 05 Policy, Planning and Support Services****Department: 001 Finance and Administration****Key Service Area: 000005 Human Resource Management****PIAP Output: Management and Administrative Services coordinated**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of staff trained	Number	2023/24	41	30
Number of HIV/AIDS mainstreaming interventions undertaken	Number	2023/24	4	4

**Key Service Area: 000006 Planning and Budgeting services****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of performance reports submitted	Number	2023/24	4	4
No. of staff trained	Number	2023/24	41	3
No. of statistical abstracts produced	Number	2023/24	1	1
Number of Monitoring and evaluation reports produced	Number	2023/24	4	4

**Key Service Area: 000007 Procurement and Disposal Services****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of Procurement Reports Produced and Submitted	Number	2023/24	12	12

**Key Service Area: 000008 Records Management****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of semi current records archived	Percentage	2023/24	1%	90%

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**Vote Function: 05 Policy, Planning and Support Services**

**Department: 001 Finance and Administration**

**Key Service Area: 000008 Records Management**

**PIAP Output: Management and Administrative Services coordinated**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of records scanned and digitized	Number	2023/24	0.29	12000
Proportion of files with updated records	Percentage	2023/24	100%	90%

**Key Service Area: 000011 Communication and Public Relations**

**PIAP Output: Management and Administrative Services coordinated**

**Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of public relations engagements conducted	Number	2023/24	25	80

**Key Service Area: 000014 Administrative and Support Services**

**PIAP Output: Management and Administrative Services coordinated**

**Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of planned maintenance works undertaken	Percentage	2023/24	100%	100%
No. of Senior management meetings held	Number	2023/24	6	12
No. of Top management meetings held	Number	2023/24	4	4
Number of Monitoring and evaluation reports produced	Number	2023/24	4	4
Value of utilities, rents, repairs, maintenances and subscriptions paid.	Value	2023/24	6	100

**Key Service Area: 000015 Monitoring and Evaluation**

**PIAP Output: Management and Administrative Services coordinated**

**Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 05 Policy, Planning and Support Services****Department: 001 Finance and Administration****Key Service Area: 000015 Monitoring and Evaluation****PIAP Output: Management and Administrative Services coordinated**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of evaluations conducted	Number	2023/24	0	1
Number of Monitoring and evaluation reports produced	Number	2023/24	4	4

**Key Service Area: 000019 ICT Services****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of network uptime	Percentage	2023/24	94%	90%
% of planned maintenance works undertaken	Percentage	2023/24	100%	80%

**Key Service Area: 000035 Library Services****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Value of utilities, rents, repairs, maintenances and subscriptions paid.	Value	2023/24	6	182000000

**Key Service Area: 000039 Policies, Regulations and Standards****PIAP Output: Policies developed for national socio-economic transformation****Programme Intervention: 162111 Strengthen coordination of the policy and legislative-making processes**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of submissions to cabinet reviewed for adequacy and harmony with national frameworks and international commitments	Number	2023/24	160	8

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Vote Function: 05 Policy, Planning and Support Services

Department: 001 Finance and Administration

Key Service Area: 000089 Climate Change Mitigation

PIAP Output: Management and Administrative Services coordinated

Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Climate Change mitigation/adaptation interventions undertaken	Number	2023/24	1	1

Key Service Area: 320013 Estates Management

PIAP Output: Management and Administrative Services coordinated

Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of planned maintenance works undertaken	Percentage	2023/24	100%	100%

Key Service Area: 460095 Management of Court Awards and Compensations

PIAP Output: Management and Administrative Services coordinated

Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Value of utilities, rents, repairs, maintenances and subscriptions paid.	Value	2023/24	6	5900000000

Key Service Area: 460100 Support to Access to Justice Secretariat

PIAP Output: Appropriate infrastructure for Justice, Law, and Order Developed

Programme Intervention: 163111 Enhance capacity and coverage of rule of law institutions for social economic transformation

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of Regional Offices Constructed	Number	2023/24	7	1

PIAP Output: Business processes automated, and Management information systems integrated

Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 05 Policy, Planning and Support Services****Department: 001 Finance and Administration****Key Service Area: 460100 Support to Access to Justice Secretariat****PIAP Output: Business processes automated, and Management information systems integrated**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Level of Automation of Business Processes	Percentage	2023/24	84%	90%

**Project: 1242 JLOS House Project****Key Service Area: 000002 Construction Management****PIAP Output: Appropriate infrastructure for Justice, Law, and Order Developed****Programme Intervention: 163111 Enhance capacity and coverage of rule of law institutions for social economic transformation**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Percentage of JLOS house project completed	Percentage	2023/24	32%	75%

**Project: 1909 Institutional Development of the Ministry of Justice and Constitutional Affairs****Key Service Area: 000003 Facilities and Equipment Management****PIAP Output: Institutions Retooled****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of planned retooling outputs achieved	Percentage	2023/24	1%	100%
% of retooling budget implemented	Percentage	2023/24	1%	100%

**Vote Function: 06 Regulation of the Legal Profession****Department: 001 Law Council****Key Service Area: 460067 Prosecution Services****PIAP Output: Quality Assurance enhanced.****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 06 Regulation of the Legal Profession****Department: 001 Law Council****Key Service Area: 460067 Prosecution Services****PIAP Output: Quality Assurance enhanced.**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of disciplinary cases against lawyers concluded	Number	2023/24	18	40
Proportion of applicant Legal Aid Service Providers issued with certificates of approval	Percentage	2023/24	48%	0%

**Key Service Area: 460097 Inspectorate Services****PIAP Output: Quality Assurance enhanced.****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of disciplinary cases against lawyers concluded	Number	2023/24	18	40
No of Universities teaching law with certificates of approval	Number	2023/24	14	18
Number of applicants for law chambers licenses issued with certificates of approval	Number	2023/24	1412	1450
Proportion of applicant Legal Aid Service Providers issued with certificates of approval	Percentage	2023/24	48%	60%

**Key Service Area: 460098 Legal and Paralegal Services****PIAP Output: Quality Assurance enhanced.****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Proportion of applicant Legal Aid Service Providers issued with certificates of approval	Percentage	2023/24	48%	90%

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 06 Regulation of the Legal Profession****Department: 001 Law Council****Key Service Area: 460099 Legal Education and Training****PIAP Output: Quality Assurance enhanced.****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of Universities teaching law with certificates of approval	Number	2023/24	14	18
Proportion of applicant Legal Aid Service Providers issued with certificates of approval	Percentage	2023/24	48%	0%

**Vote Function: 07 Regulation of the Arbitrators and Conciliators****Department: 001 Center for Arbitration and Dispute Resolution****Key Service Area: 000024 Compliance and Enforcement Services****PIAP Output: Legal services rendered to government****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of contracts reviewed and legal advice rendered (including advice on court award payments)	Number	2023/24	5336	12

**Programme: 20 Legislation, Oversight and Representation****Vote Function: 04 First Parliamentary Counsel****Department: 002 Principal Legislation****Key Service Area: 630010 MDA Bills, Acts and Regulations****PIAP Output: Trainings of programme actors conducted****Programme Intervention: 204113 Strengthen the capacity of programme actors to undertake their mandate**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Attorneys that have undertaken CPDs in Legislative drafting	Number	2023/24	4	5

**Programme: 21 Sustainable Extractives Industry Development**

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Vote Function: 03 Legal Advisory and Consultancy Services****Department: 007 Natural Resources and Energy Law****Key Service Area: 000012 Legal and Advisory services****PIAP Output: Collaborations and partnerships established****Programme Intervention: 215117 Foster and leverage local, regional and international partnerships**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of cooperation agreements signed.	Number	2023/24	2	3
Number of MOUs signed for investment promotion	Number	2023/24	8	8
Number of protocols and treaties ratified.	Number	2023/24	3	3

**Vote Function: 04 First Parliamentary Counsel****Department: 002 Principal Legislation****Key Service Area: 000039 Policies, Regulations and Standards****PIAP Output: Laws enacted****Programme Intervention: 215111 Strengthen the extractives industry policy and regulatory framework**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of extractives industry laws enacted	Number	2023/24	5	3

**PIAP Output: Regulations gazetted****Programme Intervention: 215111 Strengthen the extractives industry policy and regulatory framework**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of regulations gazetted	Number	2023/24	8	1

# VOTE: 007 Ministry of Justice and Constitutional Affairs

## VI. VOTE NARRATIVE

### Vote Challenges

#### 1. Wage:

MoJCA received legal cadre staff from entities that were restructured following the RAPEX like UNRA and CADER. Consequently an expanded new structure was approved by Ministry of Public Service to respond to this by increasing the departments under the Ministry from twelve to fifteen and Regional Offices from five to twelve. This initiative require an additional UGX 17.919Bn to cover the wage gap of the Ministry.

#### 2. Non-wage Recurrent

i. Representation of Government in Courts of Law, Tribunals and Commissions: This Ministry defends cases in Regional and international Courts. Currently we have ongoing cases in East African Court of Justice and the RVR cases under arbitration which have claims against Government of over USD 1.18Bn (UGX 4.33Tn) plus interest to defend. In addition, we are also defending another case in relation to the UMEME dispute of UGX 10Bn. To effectively represent and defend Government, we require an additional UGX 3.9Bn in the FY 2026/27.

ii. Representation of Government in both Regional and International engagements with other countries and entities: The Ministry by virtue of its mandate attends all negotiations at East African Community (60 meetings), African Union (18 meetings), United Nations (UN) (10 meetings), Intergovernmental Authority on Development (IGAD) (12 meetings) and Bilateral Joint Permanent Commission (JPCs) (12 meetings). This requires an additional budget of UGX4.4Bn. Attendance at these meetings have greatly constrained service delivery in other areas and as a result, some engagements have gone unattended due to lack of resources.

iii. Settlement of outstanding Court Award Arrears: Settlement of outstanding Court Awards, ex-gratia payments and other compensations amount to UGX 37Bn.

#### 3. Development

i. Complete construction of Phase II (Police Head Quarters) & IV (Parking Deck) of the JLOS House: The JLOS House Project is being implemented in four phases, with the first phase expected to be completed in March 2026. The Ministry and other JLOS institutions anticipate transfer to the JLOS House by April 2026. JLOS house will accommodate 8 institutions. The parking issue therefore needs to be addressed as occupation of the JLOS House takes effect. This phase IV coupled with Phase II require a total of UGX 34Bn.

ii. Construction and facilitation of Regional Offices: The Ministry of Justice and Constitutional Affairs continues to face challenges in delivering effective services due to inadequate infrastructure and limited tools and equipment. With only seven (7) Regional Offices serving an average of 25 districts each, workloads and case backlogs remain high, and access to justice especially for vulnerable groups such as orphans and widows is constrained by long travel distances of up to 400 km. To improve service delivery and efficiency, there is an urgent need to construct more Regional Offices, particularly in light of the Judiciary expansion to 37 High Court Circuits, which has increased State Attorneys travel time at the expense of case preparation. We need to construct at least one (1) regional offices over the five year period and this would require at least UGX 8Bn.

iii. Motor vehicles: We need transport equipment of at least 24 motor vehicles over the next 3 Financial Years to support operations of Regional offices in court attendance and supporting the function of Administration of Estates of the deceased people and inspection function of the Law Council. The current fleet of vehicles is insufficient, old and unreliable to traverse long distances to various courts with high maintenance costs currently in a range of US\$ 1Bn annually. This requires an additional UGX 2Bn.

iv. Construction of offices for the African Humanitarian Agency (AfHA): Government of Uganda won the bid to host the secretariat for the African Humanitarian Agency on condition that the hosting country constructs offices and residence in two years time. Hon. MoFPED signed the commitment on behalf of Government. This included providing office and residential accommodation as the construction takes place. This altogether requires a total UGX 360Bn; over two years. However, for the first year we require UGX 200Bn. The African Humanitarian Agency presents the opportunity of employment for some citizens, demand for local services like accommodation to visitors of AfHA, advertising the country as an investment destination and above all promoting the good image of the country abroad.

## **VOTE: 007 Ministry of Justice and Constitutional Affairs**

**Plans to improve Vote Performance**

## **VOTE: 007 Ministry of Justice and Constitutional Affairs**

Implementation of the new staff structure that was developed with a view to improve efficiency in service delivery. The new staff structure has the Directors of First Parliamentary Counsel, Civil Litigation, Legal Advisory Services, Administrator General and the following departments: Alternative Dispute Resolution, Constitutional Affairs and Human Rights, Commercial Law, Land and Environment Matters, Public Procurement Law, Natural Resources and Energy Law, Public International Law and International Cooperation, Public Law and Regulation, Regulation of the legal profession, Centre for Arbitration and Dispute Resolution (CADER). Under the FPC, we have the departments of: Local Government Legislation, Principal Legislation, Subsidiary Legislation and under the Administrator General, we have: Succession and Estates Management, Public Trustee and Children Affairs and Land Matters.

Procurement of at least 5 vehicles for each of the newly established 5 Regional Offices of Masaka, Iganga, Hoima, Kabale and Lira to support court attendance, family mediation meetings for families that have lost loved ones and other administrative work.

Recruitment of staff in line with the newly approved staff structure. This would ensure that there is at least service delivery in accordance with the service delivery standards that spells out among others contracts to be reviewed in 14 days. This would therefore have an impact on service delivery as a delay in contract clearance affects project implementation timeframe and thus service delivery.

Explore more of the use of Alternative Dispute Resolution as a faster and cheaper way to dispose of cases. This is to be decentralised to Regions to reduce the distance travelled by complainants to Kampala for hearing of the cases.

Complete Phase 3 (High Court) of the JLOS House. This would in effect conclude the JLOS House Construction.

Construction of 2 regional offices in Iganga and Hoima to effectively serve these regions and reduce on cost of rent. These offices also provide accommodation to sister agencies like URSB.

Train 10 attorneys in legislative drafting and legislative processes to ensure that the bills drafted are of good quality and are consistent with the Bill of Rights.

### **VII. Off Budget Support and NTR Projections**

#### **Table 7.1: Off Budget Support by Project and Department**

N/A

**VOTE:** 007 Ministry of Justice and Constitutional Affairs

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Table 7.2: NTR Projections(Uganda Shillings Billions)**

Revenue Code	Revenue Name	FY2025/26	Projection FY2026/27
114527	Stamp duty	0.041	0.000
142211	Registration fees for Documents and Businesses	0.075	0.200
142216	Inspection Fees	0.117	0.005
143201	Other fines and Penalties – private	0.000	0.098
<b>Total</b>		<b>0.233</b>	<b>0.303</b>

# VOTE: 007 Ministry of Justice and Constitutional Affairs

## VIII. PERSONNEL INFORMATION

**Table 8.1: Staff Establishment Analysis**

Title	Salary Scale	Number of Approved Positions	Number of filled Positions
Accountant	U4 Up	1	1
Accounts Assistant	U7 Up	6	1
Ass Records Officer	U5 L	21	10
Assistant Commissioner	U1E	39	13
Assistant Commissioner (Line Ministries and Public Agencies)	U1E	2	2
Assistant Commissioner, HRM	U1SE	1	1
Assistant Librarian	U6 L	4	2
Assistant Secretary	U4 L	1	1
Commissioner	U1SE	16	8
Deputy Solicitor General	U1SE	1	1
Director	U1SE	3	2
Director - Administrator General	U1SE	1	1
Driver	U8 Up	96	53
Estates Officer	U4Sc	1	1
Human Resource Officer	U4 L	1	1
Information Scientist	U4 L	1	0
Information Technologist	U4L	4	4
Internal Auditor	U4UP	1	1
Librarian	U4 L	1	1
Library Assistant	U7 Up	2	2
Monitoring and Evaluation Officer	U4	1	0
Office Attendant	U8 Up	71	53
Permanent Secretary	U1 SE	1	1
Personal Secretary	U4L	21	10
Policy Analyst	U4 L	1	0
Pool Stenographer	U7 L	8	5
Principal Accountant	U2 UP	1	1

**VOTE: 007 Ministry of Justice and Constitutional Affairs**

Title	Salary Scale	Number of Approved Positions	Number of filled Positions
Principal Arbitrator	U2	1	0
Principal Assistant Secretary	U2L	1	1
Principal Economist	U2UP	1	1
Principal Human Resource Officer	U2 L	1	1
Principal Internal Auditor	U2 Up	1	1
Principal Monitoring and Evaluation Officer	U2UP	1	0
Principal Procurement Officer	U2 UP	1	1
Principal State Attorney	U2	84	30
Process Server/Library Assistant	U7UP	39	1
Procurement Officer	U4 Up	1	1
Public Relations Officer	U4L	1	1
Records Assistant	U7 Up	35	24
Records Officer	U4 L	4	4
Senior Accountant	U3 Up	1	1
Senior Accounts Assistant	U5 Up	7	5
Senior Economist/ Statistician	U3 Up	1	1
Senior Human Resource Officer	U3L	2	1
Senior Internal Auditor	U3	1	1
Senior Monitoring and Evaluation Officer	U3	1	0
Senior Office Supervisor	U5UP	1	1
Senior Procurement Officer	U3 Up	1	0
Senior State Attorney	U3	154	55
Solicitor General	U1SE	1	1
State Attorney	U4 UP	268	75
Steno Secretary	U6 Up	18	4
Telephone Operator	U7 Up	2	1
Under Secretary	U1SE	1	1

**VOTE: 007 Ministry of Justice and Constitutional Affairs****Table 8.2: Staff Recruitment Plan**

Post Title	Salary Scale	No. Of Approved Posts	No. Of Filled Posts	No. Of Vacant Posts	No. Of Posts Cleared for Filling FY2026/27	Gross Salary Per Month (UGX)	Total Annual Salary (UGX)
Accounts Assistant	U7 Up	6	1	5	5	396,990	23,819,400
Ass Records Officer	U5 L	21	10	11	11	500,987	66,130,284
Assistant Commissioner	U1E	32	6	26	12	77,310,000	1,236,960,000
Assistant Librarian	U6 L	2	1	1	1	427,675	5,132,100
Commissioner	U1SE	8	0	8	8	76,500,000	1,224,000,000
Director	U1SE	3	2	1	1	13,800,000	165,600,000
Driver	U8 Up	96	53	43	43	251,133	129,584,628
Information Scientist	U4 L	1	0	1	1	812,668	9,752,016
Monitoring and Evaluation Officer	U4	1	0	1	1	876,222	10,514,664
Office Attendant	U8 Up	71	53	18	18	251,133	54,244,728
Personal Secretary	U4L	21	10	11	11	812,668	107,272,176
Policy Analyst	U4 L	1	0	1	1	812,668	9,752,016
Pool Stenographer	U7 L	8	5	3	3	306,527	11,034,972
Principal Arbitrator	U2	1	0	1	1	6,500,000	78,000,000
Principal Monitoring and Evaluation Officer	U2UP	1	0	1	1	1,345,330	16,143,960
Principal State Attorney	U2	84	30	54	35	91,000,000	2,730,000,000
Process Server/Library Assistant	U7UP	38	0	38	38	377,781	172,268,136
Records Assistant	U7 Up	35	24	11	11	396,990	52,402,680
Senior Accounts Assistant	U5 Up	7	5	2	2	625,319	15,007,656
Senior Human Resource Officer	U3L	2	1	1	1	990,589	11,887,068
Senior Monitoring and Evaluation Officer	U3	1	0	1	1	1,046,396	12,556,752
Senior Procurement Officer	U3 Up	1	0	1	1	1,182,627	14,191,524
Senior State Attorney	U3	154	55	99	59	78,400,000	3,964,800,000
State Attorney	U4 UP	268	75	193	111	72,800,000	6,926,400,000
Steno Secretary	U6 Up	18	4	14	14	454,830	76,411,440
Telephone Operator	U7 Up	2	1	1	1	396,990	4,763,880

**VOTE: 007 Ministry of Justice and Constitutional Affairs**

Post Title	Salary Scale	No. Of Approved Posts	No. Of Filled Posts	No. Of Vacant Posts	No. Of Posts Cleared for Filling FY2026/27	Gross Salary Per Month (UGX)	Total Annual Salary (UGX)
<b>Total</b>					<b>392</b>	<b>428,575,523</b>	<b>17,128,630,080</b>