

VOTE: 137 National Identification and Registration Authority (NIRA)

I. VOTE MISSION STATEMENT

To establish and maintain a credible, secure and update register of all persons in Uganda for national security and socio-economic development

II. STRATEGIC OBJECTIVE

1. To expand access to national identification services for all citizens and legally resident aliens
2. To provide timely civil registration and increase access to services by all persons in the country
3. To enhance and strengthen NIRA's capacity to efficiently deliver on its mandate
4. To promote research, development and continuous institutional learning
5. To increase usage of National ID for advancement of economic, political and social activities of the country

III. MAJOR ACHIEVEMENTS IN 2025/26

Identification of Citizens Services

As of 31st December 2025, 34,697,582 (75.6%) citizens had been registered into the National Identification Register of the projected 45.9m (UBOS, 2024)

- i. Parish based registration of 8,788,937 (51.1%) of the targeted 17.2 million citizens
- ii. Diaspora registrations: 41,360 Citizens
- iii. Renewal of 13,398,480 (84.6%) National ID cards of the targeted 15.8 million expiring cards
- iv. Issuance of 1,807,128 cards of the renewed cards
- v. 32,626 persons had their particulars changed hence updating the register
- vi. Successful migrations of 28,500,000 records to new environment (old system to the New NSIS)
- vii. Received 17,627,099 (71.9%) of targeted 24.5 million Blank National ID Cards

Civil Registration Services

- i) 150,038 Birth Notifications recorded.
- ii) 16,714 Death Notifications recorded
- iii) 123,526 Births registered
- iv) 42,280 Birth certificates issued
- v) 9,935 Deaths registered
- vi) 8,224 Death certificates issued
- vii) 392 Registration Assistants deployed in 160 health facilities country wide to facilitate birth registration with funding from UNICEF commencing 1st December 2025 to 13th February 2026
- viii) 4,964 marriages were registered

ix) Conducted regional stakeholder engagements with faith-based organizations and representatives from Local Governments

x) Conducted National support supervision and compliance visits to places of worship

Administration and Support Services

ICT and Infrastructure Enhancement

1. 5,665 biometric registration kits deployed 2,750 with solar power 2,915 without solar
- 2.. Two (2) New Card Personalization Machines procured 2 existing PERSO machines upgraded
3. Data Centre equipment and related software installed
4. MOSIP software solution and production management system operational
5. Connectivity for all 122 registration centers for data transmission
6. Procurement of Annual license and subscription for the central system
7. Antivirus and antimalware

AUDIT AND RISK MANAGEMENT

- i. Internal audit undertaken and two Quarterly Audit Reports developed and submitted to the office of Internal Auditor General

FACILITIES AND EQUIPMENT MANAGEMENT

- i) Received a donation of 30 motorcycles from UNICEF and paid UGX.92 million in taxes

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FINANCE AND ACCOUNTING

- i. Payment for cleaning services for all districts
- ii. Utilities (water & electricity) for all the registration centers was paid
- iii. Courier services for National ID cards to districts paid
- iv. Guard and security services provided.
- v. Rent for all registration centers were paid
- vi. Fuel, oils and lubricants for all transport equipment provided
- vii. Transport equipment maintained
- viii. Maintenance Machinery, plant and equipment other than transport provided
- ix. Financial statements for FY2024/25, prepared, audited and submitted
- x. Board of survey FY2024/25 carried out and report submitted
- xi. Audit Report for FY2023/24 received with non-qualified opinion
- xii. Treasury memorandum received, prepared and submitted

HUMAN RESOURCE MANAGEMENT

- i. Staff Salaries paid by 28th of every month,
- ii. Statutory deductions (NSSF and PAYE) paid by 15th of every subsequent month
- iii. Staff performance appraisals undertaken for all staff
- iv. Medical insurance to staff provided
- v. 32 members of staff trained in various fields (International Public Sector Accounting Standards, (IPSAS), Environmental, Social Governance, (ESG), Records Management System, Role of Artificial Intelligence in corporate Space, AI in the quarter and Over 10,594 temporary Registration Assistants were equally trained, 776 Data Processors were trained

PLANNING AND BUDGETING SERVICES

- i. Integrated annual work plan for FY2025/26 was prepared (GoU, JLOS & UNICEF)
- ii. 6 Regional Budget Conferences and one main conference with key Stakeholders for FY2026/27 were held
- iii. Budget Framework Paper FY2026/27 was prepared and submitted to MoFPED by 15th November as per the PFMA, 2015 amended.
- iv. Appeared before PACOB and PACODIA on BFP FY2026/27
- v. Two Monitoring and Evaluation reports on the Mass Enrolment and Renewal of National ID cards prepared
- vi. Q1 and Q2 performance reports prepared and submitted to MoFPED
- vii. Finalized development of Strategic Plan III (FY2025/26-FY2029/30), obtained all approvals and Certificate of Compliance from NPA

IPROUREMENT AND DISPOSAL SERVICES

- i. Annual procurement plan prepared and submitted to PSST and PPDA by 31st July 2025.
- ii. 59 Evaluation of bids for various procurements undertaken
- iii. Training on Procurement Planning for users and contract managers

LEADERSHIP AND MANAGEMENT

Stakeholder engagements held with:

- i. Permanent Secretaries.
- ii. Journalists from Parliament of Uganda on 16th September 2025 to solicit their support in mobilizing the masses on NIRA services

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VOTE: 137 National Identification and Registration Authority (NIRA)**IV. MEDIUM TERM BUDGET ALLOCATIONS****Table 4.1: Overview of Vote Expenditure (Ushs Billion)**

	2025/26		2026/27	MTEF Budget Projections				
	Approved Budget	Spent by End Dec	Budget Estimates	2027/28	2028/29	2029/30	2030/31	
Recurrent	Wage	20.364	9.839	20.364	21.382	22.451	23.573	24.752
	Non-Wage	221.589	147.311	121.689	139.942	167.884	201.461	241.753
Devt.	GoU	13.895	0.000	13.895	15.285	18.342	22.010	26.412
	Ext Fin.	0.000	0.000	0.000	0.000	0.000	0.000	0.000
GoU Total	255.848	157.150	155.948	176.609	208.677	247.045	292.918	
Total GoU+Ext Fin (MTEF)	255.848	157.150	155.948	176.609	208.677	247.045	292.918	
Arrears	2.300	0.415	0.055	0.000	0.000	0.000	0.000	
Total Budget	258.148	157.565	156.003	176.609	208.677	247.045	292.918	
Total Vote Budget Excluding Arrears	255.848	157.150	155.948	176.609	208.677	247.045	292.918	

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Table 4.2: Budget Allocation by Department for Recurrent and Development (Ushs Billion)

<i>Billion Uganda Shillings</i>	Draft Budget Estimates FY 2026/27	
	Recurrent	Development
Programme:14 Public Sector Transformation	0.270	0.000
Vote Function:01 Identification and Registration Services	0.270	0.000
001 Identification & Registration Services	0.270	0.000
Programme:16 Governance and Security	140.783	13.895
Vote Function:01 Identification and Registration Services	89.805	0.000
001 Identification & Registration Services	89.805	0.000
Vote Function:02 Policy, Planning and Support Services	50.977	13.895
001 Finance & Administration services	50.977	13.895
Programme:18 Development Plan Implementation	1.000	0.000
Vote Function:01 Identification and Registration Services	0.800	0.000
001 Identification & Registration Services	0.800	0.000
Vote Function:02 Policy, Planning and Support Services	0.200	0.000
001 Finance & Administration services	0.200	0.000
Total for the Vote	142.053	13.895

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V. PERFORMANCE INDICATORS AND PLANNED OUTPUTS

Table 5.1: Performance Indicators

Programme: 14 Public Sector Transformation

Vote Function: 01 Identification and Registration Services

Department: 001 Identification & Registration Services

Key Service Area: 000019 ICT Services

PIAP Output: e-government ICT services integrated.

Programme Intervention: 145111 Enforce adoption and implementation of e-government services

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of functional systems integrated with the National Identification Register	Number	2023/24	86%	10
Number of services accessed using a National ID.	Number	2023/24	15	15
Number of transactions conducted through the data sharing platform	Number	2023/24	42419584	80000000

Programme: 16 Governance and Security

Vote Function: 01 Identification and Registration Services

Department: 001 Identification & Registration Services

Key Service Area: 000019 ICT Services

PIAP Output: An updated National Identification Register

Programme Intervention: 161111 Maintain modern and formidable security sector agencies, for security and emergencies

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
%age of Legally Resident Aliens issued Alien Identification Cards	Percentage	2023/24	0%	100%
%age of Legally Resident Aliens Registered into the NIR	Percentage	2023/24	70%	100%
Number of National ID Cards Renewed	Number	2023/24	0	1000000
Proportion of citizens registered into the national identification register, NIR	Percentage	2023/24	59%	85%

VOTE: 137 National Identification and Registration Authority (NIRA)**Vote Function: 01 Identification and Registration Services****Department: 001 Identification & Registration Services****Key Service Area: 460030 Registration Services****PIAP Output: Identification and Civil Registration services enhanced****Programme Intervention: 163112 Strengthen the rule of law and governance service delivery systems**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of adoption order certificates issued	Number	2023/24	75	100
Number of birth certificates issued	Number	2023/24	102609	480000
Number of births registered in the year of occurrence	Number	2023/24	520000	800000
Number of civil marriages conducted	Number	2023/24	3216	711
Number of death certificates issued	Number	2023/24	2000	54000
Number of deaths registered in the year of occurrence	Number	2023/24	7552	90000
Number of licenses granted to celebrate marriages	Number	2023/24	761	1074
Number of marriages certified	Number	2023/24	4460	837
Number of Marriages registered	Number	2023/24	12412	15000
Number of single status letters issued	Number	2023/24	840	1100
Number of stakeholder engagements on civil registration held	Number	2023/24	1	2

Key Service Area: 460104 Identification and Issuance**PIAP Output: An updated National Identification Register****Programme Intervention: 161111 Maintain modern and formidable security sector agencies, for security and emergencies**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
%age of eligible citizens issued with National ID cards	Percentage	2023/24	74%	90%
%age of Legally Resident Aliens issued Alien Identification Cards	Percentage	2023/24	0%	80%
%age of Legally Resident Aliens Registered into the NIR	Percentage	2023/24	70%	80%

VOTE: 137 National Identification and Registration Authority (NIRA)**Vote Function: 01 Identification and Registration Services****Department: 001 Identification & Registration Services****Key Service Area: 460104 Identification and Issuance****PIAP Output: An updated National Identification Register**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of changes of particulars of persons registered	Number	2023/24	2000	32430
Number of National ID Cards Renewed	Number	2023/24	0	1000000
Proportion of citizens registered into the national identification register, NIR	Percentage	2023/24	59%	85%
Replacement of lost/damaged National Identification Cards	Number	2023/24	2000	102740

Vote Function: 02 Policy, Planning and Support Services**Department: 001 Finance & Administration services****Key Service Area: 000001 Audit and Risk Management****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of Internal audit recommendations implemented	Percentage	2023/24	29%	100%
Number of Internal Audit reports produced and submitted	Number	2023/24	4	4

Key Service Area: 000004 Finance and Accounting**PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of financial reports produced and submitted	Number	2023/24	4	3
Value of salaries paid	Value	2023/24	1052.24	100

VOTE: 137 National Identification and Registration Authority (NIRA)**Vote Function: 02 Policy, Planning and Support Services****Department: 001 Finance & Administration services****Key Service Area: 000004 Finance and Accounting****PIAP Output: Management and Administrative Services coordinated**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Value of utilities, rents, repairs, maintenances and subscriptions paid.	Value	2023/24	6	100

Key Service Area: 000005 Human Resource Management**PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of filled positions in the approved structure	Percentage	2023/24	94%	72%
% of staff appraised on performance	Percentage	2023/24	1%	100%
No. of Staff recruited	Number	2023/24	7	156
No. of staff trained	Number	2023/24	41	200
Number of HIV/AIDS mainstreaming interventions undertaken	Number	2023/24	4	3
Proportion of files with updated records	Percentage	2023/24	100%	100%
Value of salaries paid	Value	2023/24	1052.24	100

Key Service Area: 000006 Planning and Budgeting services**PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of institutional planned outputs on track	Percentage	2023/24	70%	100%
% of staff appraised on performance	Percentage	2023/24	1%	100%
Gender and Equity budgeting compliance score	Number	2023/24	0.57	75
No. of performance reports submitted	Number	2023/24	4	4

VOTE: 137 National Identification and Registration Authority (NIRA)**Vote Function: 02 Policy, Planning and Support Services****Department: 001 Finance & Administration services****Key Service Area: 000006 Planning and Budgeting services****PIAP Output: Management and Administrative Services coordinated**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of project concepts prepared	Number	2023/24	1	2
No. of statistical abstracts produced	Number	2023/24	1	1
Number of joint M&E conducted	Number	2023/24	0	4
Number of Monitoring and evaluation reports produced	Number	2023/24	4	4
Number of performance reviews conducted	Number	2023/24	4	2

Key Service Area: 000007 Procurement and Disposal Services**PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No. of performance reports submitted	Number	2023/24	4	4
No. of Procurement Reports Produced and Submitted	Number	2023/24	12	4

Key Service Area: 000010 Leadership and Management**PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of institutional planned outputs on track	Percentage	2023/24	70%	100%
Gender and Equity budgeting compliance score	Number	2023/24	0.57	75
No. of Top management meetings held	Number	2023/24	4	12
Number of capacity building interventions undertaken	Number	2023/24	14	3

VOTE: 137 National Identification and Registration Authority (NIRA)**Vote Function: 02 Policy, Planning and Support Services****Department: 001 Finance & Administration services****Key Service Area: 000011 Communication and Public Relations****PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
No of public relations engagements conducted	Number	2023/24	25	4
Proportion of clients queries resolved	Percentage	2023/24	90%	80%

Key Service Area: 000012 Legal advisory services**PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of Board meetings held	Number	2023/24	5	48

Key Service Area: 000013 HIV/AIDS Mainstreaming**PIAP Output: Management and Administrative Services coordinated****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Number of HIV/AIDS mainstreaming interventions undertaken	Number	2023/24	4	3

Project: 1863 Institutional development for National Identification and Registration Authority**Key Service Area: 000003 Facilities and Equipment Management****PIAP Output: Institutions Retooled****Programme Intervention: 169111 Strengthen programme institutions for effective and efficient service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
% of planned retooling outputs achieved	Percentage	2023/24	1%	100%
% of retooling budget implemented	Percentage	2023/24	1%	100%

Programme: 18 Development Plan Implementation

VOTE: 137 National Identification and Registration Authority (NIRA)**Vote Function: 01 Identification and Registration Services****Department: 001 Identification & Registration Services****Key Service Area: 000075 Registration Services****PIAP Output: Functional civil registration services conducted at district level****Programme Intervention: 181141 Generate and use statistical data to inform Development plans at all levels**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Proportion of districts municipals and cities registering vital events (birth and deaths)	Percentage	2023/24	80%	100%
Time taken to process a birth certificate	Number	2023/24	1	1

Vote Function: 02 Policy, Planning and Support Services**Department: 001 Finance & Administration services****Key Service Area: 000006 Planning and Budgeting services****PIAP Output: Functional civil registration services conducted at district level****Programme Intervention: 181141 Generate and use statistical data to inform Development plans at all levels**

Indicator Name	Indicator Measure	Base Year	Base Level	Performance Targets
				2026/27
Proportion of births registered in year of occurrence at districts, municipalities and cities	Percentage	2023/24	10%	100%
Proportion of districts municipals and cities registering vital events (birth and deaths)	Percentage	2023/24	80%	100%
Time taken to process a birth certificate	Number	2023/24	1	1
Time taken to process death certificate	Number	2023/24	1	14

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VI. VOTE NARRATIVE

Vote Challenges

1. Understaffing affecting the efficiency in delivery of identification and civil registration services
2. Insufficient funding for complete coverage for civil registration
3. Constant disruptions to services at Kololo Ceremonial Grounds due to public events
4. Lack of a NIRA home for HQ and district offices making operational costs high

Plans to improve Vote Performance

1. Strengthening of civil registration to ensure events are comprehensively registered in year of occurrence to reduce likelihood of mass registration.
2. Set up of NIRA Offices in all un-served districts.
3. Recruitment of staff to fill the approved RAPEX staffing structure of 571 to effectively offer identification and civil registration services across the country
4. Strengthening communication, publicity and awareness to increase uptake of services and inform citizens of changes in processes, systems and on matters of citizenship.
5. Continuously engaging stakeholders to address low registration of civil events.
Expansion of online registration services.
6. Strengthening partnership and collaborations with MOH, MLG, Judiciary , Cultural institutions, faith based institutions and development partners
7. Continuous Training of staff in new system technologies and changing job roles.
8. Acquisition of a customized NIRA home

VII. Off Budget Support and NTR Projections

Table 7.1: Off Budget Support by Project and Department

N/A

VOTE: 137 National Identification and Registration Authority (NIRA)**Table 7.2: NTR Projections(Uganda Shillings Billions)**

Revenue Code	Revenue Name	FY2025/26	Projection FY2026/27
142211	Registration fees for Documents and Businesses	3.000	0.000
142222	Issuance of identification documents	7.000	13.000
142223	Document certification fees	3.000	2.000
Total		13.000	15.000

NOTE: 137 National Identification and Registration Authority (NIRA)

VIII. PERSONNEL INFORMATION

Table 8.1: Staff Establishment Analysis

Title	Salary Scale	Number of Approved Positions	Number of filled Positions
Accounts Assistant	NIR7	2	1
Administrative Assistant	NIR-7	4	3
Assistant Registration Officer	NIR-7	126	116
Office Assistant	NIR8	52	36
Registration Officer - Districts (DROs)	NIR6	117	76
Research Officer	NIR-6	1	0
Senior Accountant	NIR5	1	0
Senior Internal Auditor	NIR-5	1	0
Senior Procurement Officer	NIR5	1	0

NOTE: 137 National Identification and Registration Authority (NIRA)**Table 8.2: Staff Recruitment Plan**

Post Title	Salary Scale	No. Of Approved Posts	No. Of Filled Posts	No. Of Vacant Posts	No. Of Posts Cleared for Filling FY2026/27	Gross Salary Per Month (UGX)	Total Annual Salary (UGX)
Accounts Assistant	NIR7	2	1	1	1	2,700,000	32,400,000
Administrative Assistant	NIR-7	4	3	1	1	2,700,000	32,400,000
Assistant Registration Officer	NIR-7	126	116	10	3	2,700,000	97,200,000
Office Assistant	NIR8	52	36	16	15	1,150,000	207,000,000
Registration Officer - Districts (DROs)	NIR6	117	76	41	4	4,400,000	211,200,000
Research Officer	NIR-6	1	0	1	1	4,400,000	52,800,000
Senior Accountant	NIR5	1	0	1	1	7,500,000	90,000,000
Senior Internal Auditor	NIR-5	1	0	1	1	7,500,000	90,000,000
Senior Procurement Officer	NIR5	1	0	1	1	7,500,000	90,000,000
Total					28	40,550,000	903,000,000