

VOTE: 153 Public Procurement & Disposal of Public Assets (PPDA)

I. VOTE MISSION STATEMENT

The Mission of the Authority is to To Promote Service Delivery Through Effective Regulation of the Public Procurement and Disposal System.

II. STRATEGIC OBJECTIVE

The Strategic Plan of the Authority sets out four strategic objectives for the Period of the Third national Development Plan as follows.

i Strengthen Regulation of the Public Procurement and Asset disposal system.

ii Enhance Stakeholder Engagement and Management.

iii Strengthen Institutional and Management Capacity.

iv Leverage Technology to Deliver Efficiency in Public Procurement.

III. MAJOR ACHIEVEMENTS IN 2022/23

Outcome Performance

The average number of bids received regardless of the method of procurement was approximately 3 bids which is attributed to the spillover effects of COVID 19 which affected the capacity of bidders to meaningfully participate in public procurement.

The proportion of contracts that was awarded through open competition stood at 69 percent by value and 20 percent by number.

The proportion of contracts by number awarded to local providers was 97percent. The number of contracts awarded to local providers remains high because the over whelming number of procurements is small in value and done by local providers However in terms of value, the proportion of contracts awarded to local providers is 74 percent.

The lead time under open domestic bidding is 121 days against an indicative timeline of 100 days. For Open International Bidding the lead time is 416days against an indicative timeline of 110days.The Authority is addressing these delays through regular monitoring and capacity building.

62 percent of the number of contracts in all Ministries Departments Agencies and Local Governments were completed within contractual cost

77 percent of all the Entities that were audited were rated satisfactory 60 percent of the Contracts in Entities were completed as per contractual time with 57 percent of contract in Local government Entities being completed in time compared to 45 percent in Central Government Entities due to the complex nature of procurement executed by the Central Government Entities.

Output performance

The Authority issued 15 performance Audits, 17 contract Audits and 25 compliance audits which pointed to unfair conduct by Entities in the award of contracts and gross mismanagement of procurement processes by PDEs.

The Authority undertook 17 bid preparatory audits aimed at ensuring that public procurement planning and requisition is conducted in a manner which promotes transparency, accountability and fairness; and to establish whether the solicitation document issued to bidders is prepared in accordance with the provisions of the PPDA Act 2003.

The Authority conducted eleven (11) investigations and issued eleven reports. The average investigation lead time was 26 working days.

the Authority received and rejected one request for deviation from the NSSF to sign the Order Form with Wolters Kluwer Tax and Accounting Ltd for the provision of a continuous auditing and analytical tool.

The Authority handled 4 applications for accreditation of alternative procurement procedures from PPDA, Uganda Prisons Service, New Vision Printing & Publishing Company Limited and Uganda National Oil Company. The review of applications is still ongoing. The details are as indicated in table 3.

The Authority suspended 10 providers for breach of the ethical code of conduct. Providers were found guilty of forging documents like certificates of providers and doing shoddy work. The providers were suspended for periods ranging from 1 year to 5 years.

The Authority conducted a study to to review and validate the basket of items commonly procured in public procurement and their average prices to develop indicative prices for the commodities. The second update for the Financial Year was completed and the prices uploaded to the PPDA website.

PPDA monitored the implementation of reservation schemes in public procurement aimed at increasing local participation in public procurement and produced a report on the benefits of the policy among which included increased capacity utilization by manufacturer like Nylit which employ mainly women and youth.

Duringtheperiod,1372 new providers were registered while 1731 providers renewed their subscriptions. Of the new registrations, 331 providers were women owned Enterprises.

744 participants against a planned 900 were trained in various aspects of the procurement and disposal system during the period under review. These interventions were aimed at closing the gaps identified in the assessment of Entities and targeted the poor performing Entities.

The Authority conducted trainings on the use of the Electronic Government Procurement (EGP) system for women in Agribusiness under their umbrella body Africa Women in Agribusiness Network (AWAN) The major objective of the trainings was to sensitize and build capacities of women

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United Nations Women in Agriculture Network (UNWANI) The major objective of the trainings was to sensitize and build capacities of women led SMEs and use of e-GP with the purpose of increasing the private sector enrolment on the e-GP.

The Authority in partnership with UWEAL also conducted 4 capacity building regional trainings in Jinja, Mbale, Kabale and Arua aimed at enabling entrepreneurs to prepare responsive bids, appropriately price the bids, identify the opportunities available for their participation in public procurement at the district through the opportunities provided in the PPDA Act, 2003 as amended and help them understand how to self register on e-GP system.

The PPDA developed and rolled out the Contract Monitoring System (CMS), to aid contract monitoring by Civil Society Organizations

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IV. MEDIUM TERM BUDGET ALLOCATIONS

Table 4.1: Overview of Vote Expenditure (Ushs Billion)

	2022/23		2023/24	MTEF Budget Projections				
	Approved Budget	Spent by End Dec	Budget Estimates	2024/25	2025/26	2026/27	2027/28	
Recurrent	Wage	11.955	5.773	11.955	12.552	13.808	15.188	15.188
	Non-Wage	8.175	1.115	8.150	8.313	9.976	13.468	13.468
Devt.	GoU	2.996	0.036	3.000	3.000	3.600	5.040	5.040
	Ext Fin.	0.000	0.000	0.000	0.000	0.000	0.000	0.000
GoU Total		23.126	6.924	23.105	23.866	27.384	33.696	33.696
Total GoU+Ext Fin (MTEF)		23.126	6.924	23.105	23.866	27.384	33.696	33.696
Arrears		0.050	0.036	0.006	0.000	0.000	0.000	0.000
Total Budget		23.177	6.960	23.111	23.866	27.384	33.696	33.696
Total Vote Budget Excluding Arrears		23.126	6.924	23.105	23.866	27.384	33.696	33.696

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Table 4.2: Budget Allocation by Department for Recurrent and Development (Ushs Billion)

<i>Billion Uganda Shillings</i>	Draft Budget Estimates FY 2023/24	
	Recurrent	Development
Programme:07 Private Sector Development	1.325	0.000
SubProgramme:01 Enabling Environment	1.325	0.000
Sub SubProgramme:01 Regulation of the Procurement and Disposal System	1.325	0.000
001 Capacity Building and Advisory Services	1.325	0.000
Programme:16 Governance And Security	18.780	3.000
SubProgramme:01 Institutional Coordination	5.011	0.000
Sub SubProgramme:02 General Administration and Support Services	5.011	0.000
002 Operations	5.011	0.000
SubProgramme:05 Anti-Corruption and Accountability	13.769	3.000
Sub SubProgramme:01 Regulation of the Procurement and Disposal System	9.820	0.000
003 Legal and Investigations	1.965	0.000
004 Performance Monitoring	7.856	0.000
Sub SubProgramme:02 General Administration and Support Services	3.949	3.000
001 Corporate Affairs	3.949	0.000
002 Operations	0.000	3.000
Total for the Vote	20.105	3.000

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V. PERFORMANCE INDICATORS AND PLANNED OUTPUTS

Table 5.1: Performance Indicators

Programme: 07 Private Sector Development

SubProgramme: 01 Enabling Environment

Sub SubProgramme: 01 Regulation of the Procurement and Disposal System

Department: 001 Capacity Building and Advisory Services

Budget Output: 000023 Inspection and Monitoring

PIAP Output: An overarching local content policy framework developed

Programme Intervention: 070102 Develop and implement a holistic local content policy, legal and institutional framework

Indicator Name	Indicator Measure	Base Year	Base Level	2022/23		Performance Targets
				Target	Q2 Performance	2023/24
Proportion of contracts by value awarded to local providers.	Percentage	2016/17	58%	70%	79%	70%

Programme: 16 Governance And Security

SubProgramme: 01 Institutional Coordination

Sub SubProgramme: 02 General Administration and Support Services

Department: 002 Operations

Budget Output: 000014 Administrative and Support Services

PIAP Output: Timely payments made for PPDA staff and suppliers

Programme Intervention: 160605 Undertake financing and administration of programme services

Indicator Name	Indicator Measure	Base Year	Base Level	2022/23		Performance Targets
				Target	Q2 Performance	2023/24
Annual Budget absorption rate	Percentage	2016/17	96%	100%	78%	100%

SubProgramme: 05 Anti-Corruption and Accountability

Sub SubProgramme: 01 Regulation of the Procurement and Disposal System

Department: 003 Legal and Investigations

Budget Output: 000012 Legal and Advisory Services

PIAP Output: Performance of the public procurement and disposal systems monitored

Programme Intervention: 160804 Monitoring of Government Programs for effective service delivery

VOTE: 153 Public Procurement & Disposal of Public Assets (PPDA)**Sub SubProgramme: 01 Regulation of the Procurement and Disposal System****Department: 003 Legal and Investigations****Budget Output: 000012 Legal and Advisory Services****PIAP Output: Performance of the public procurement and disposal systems monitored**

Indicator Name	Indicator Measure	Base Year	Base Level	2022/23		Performance Targets
				Target	Q2 Performance	2023/24
Number of providers suspended	Number	2016/17	06	40	10	18

Department: 004 Performance Monitoring**Budget Output: 000007 Procurement and Disposal Services****PIAP Output: Performance of the public procurement and disposal systems monitored****Programme Intervention: 160804 Monitoring of Government Programs for effective service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	2022/23		Performance Targets
				Target	Q2 Performance	2023/24
Number bid preparatory audits conducted	Number	2016/17	0	15	17	16
Number of contract Audits done	Number	2016/17	16	40	17	25
Number of compliance checks done	Number	2016/17	86	70	33	100
Number of follow ups conducted on PPDA Audit recommendations	Number	2016/17	80	100	19	100
Number of Performance Audits done	Number	2016/17	78	120	15	100
Number of procurement and disposal related investigations successfully completed	Number	2016/17	86	90	24	60

Budget Output: 000024 Compliance and Enforcement Services**PIAP Output: Performance of the public procurement and disposal systems monitored****Programme Intervention: 160804 Monitoring of Government Programs for effective service delivery**

Indicator Name	Indicator Measure	Base Year	Base Level	2022/23		Performance Targets
				Target	Q2 Performance	2023/24
Number of compliance checks done	Number	2016/17	46	70	23	80

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Sub SubProgramme: 02 General Administration and Support Services

Department: 001 Corporate Affairs

Budget Output: 000014 Administrative and Support Services

PIAP Output: Internal audits undertaken

Programme Intervention: 160805 Strengthen and enforce Compliance to accountability rules and regulations

Indicator Name	Indicator Measure	Base Year	Base Level	2022/23		Performance Targets
				Target	Q2 Performance	2023/24
No of internal audit reports prepared	Number	2016/17	8	8	4	8
Number of reports	Number	2017/18	8	8	4	8

Project: 1621 Retooling of Public Procurement and Disposal of Public Assets Authority

Budget Output: 000003 Facilities and Equipment Management

PIAP Output: Performance of the public procurement and disposal systems monitored

Programme Intervention: 160804 Monitoring of Government Programs for effective service delivery

Indicator Name	Indicator Measure	Base Year	Base Level	2022/23		Performance Targets
				Target	Q2 Performance	2023/24
Number bid preparatory audits conducted	Number	2016/17	0			18
Number of Performance Audits done	Number	2017/18	79			80

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VI. VOTE NARRATIVE

Vote Challenges

Though big strides have been made in the post contracting stage and many procurements are mismanaged at the contract management stage where contract managers do not diligently carry out their duties and leave government projects at the mercy of the profit motivated contractors who end up doing substandard work.

Public procurement is prone to corruption particularly due to the high value transactions and close interaction between the public and private sector through the bidding processes where Evaluation of bids persists to be perceived as the stage most susceptible to corruption which erodes bidder confidence and results into higher bid prices that ultimately increases the cost of delivering services to citizens.

There still exist challenges in the evaluation of procurements which stem from unethical conduct where evaluators disclose information unofficially which results into lengthy appeals that sometimes end up in courts of law which unnecessarily lengthens the procurement process.

Entities are continuously failing to plan and cost procurements especially the big and complex projects and as a result they end up over or undervaluing procurements which is caused by failure of Entities to clearly scope the proposed projects.

Due to funding constraints the Authority is not able to audit all the Entities under its jurisdiction and currently conducts audits on a sample and risk basis with the current audit coverage is only 49 percent and this position is continuously being worsened by the ever increasing number of both Central and Local Government Entities.

Delay in investigations which is caused by increasing number of complaints from anonymous complainants who cannot be contacted to substantiate the complaints and poor record keeping by the entities leading to delays in submission of procurement files and repeated requests to provide documents.

Plans to improve Vote Performance

Leverage on the electronic government procurement system to enhance transparency and accountability in public procurement.

The Authority will enhance social accountability by involving non-state actors in monitoring of public procurement contracts and reporting their findings using the contracts monitoring system that was rolled out by the Authority.

The Authority will build the capacity of major stakeholders in the public procurement system on the amendments in the PPDA act electronic government procurement and sustainable procurement.

Strengthen the capacity of regional offices to ensure that the services get closer to the people.

Automating the operations of the Authority to improve the internal business processes and information flow.

VII. Off Budget Support and NTR Projections

Table 7.1: Off Budget Support by Project and Department

N/A

VOTE: 153 Public Procurement & Disposal of Public Assets (PPDA)**Table 7.2: NTR Collections (Uganda Shillings Billions)**

Revenue Code	Revenue Name	FY2022/23	Projection FY2023/24
142211	Registration fees for Documents and Businesses	0.000	0.000
Total		0.000	0.000

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VIII. VOTE CROSS CUTTING POLICY AND OTHER BUDGETARY ISSUES

Table 8.1: Cross- Cutting Policy Issues

i) Gender and Equity

OBJECTIVE	To promote the participation of marginalized groups in public procurement
Issue of Concern	Limited participation of marginalized groups in public procurement
Planned Interventions	Capacity building for marginalized groups to participate in public procurement. Establishment of reservation schemes benefiting the marginalized groups
Budget Allocation (Billion)	0.000
Performance Indicators	1000 women entrepreneurs trained in public procurement

ii) HIV/AIDS

OBJECTIVE	To provide comprehensive care to staff living with HIV/AIDS
Issue of Concern	Staff living with HIV may have challenges accessing Anti Retro viral Therapy
Planned Interventions	Medical insurance scheme for all staff and their dependents including provision of care for staff living with HIV/AIDS
Budget Allocation (Billion)	0.450
Performance Indicators	100% of the staff enrolled onto medical insurance scheme with care for Staff living with HIV/AIDS
OBJECTIVE	To reduce the incidence of HIV/AIDS amongst staff
Issue of Concern	The staff of the Authority are at risk of contracting HIV
Planned Interventions	Sensitisation of Staff on the spread of HIV/AIDS Corporate membership to The AIDS Support Organisation (TASO) to provide voluntary testing and counseling services to staff
Budget Allocation (Billion)	0.020
Performance Indicators	Quarterly Sensitisation sessions conducted

iii) Environment

OBJECTIVE	To promote environmental friendly practices in public procurement
Issue of Concern	Products from public procurement may have adverse effects on public procurement
Planned Interventions	Training of Entities on Environmental, Social, Health and safety aspects in public procurement. Development of Environmental friendly standards for supplies in public procurement. Training of stakeholders in public procurement on lifecycle costing
Budget Allocation (Billion)	0.075
Performance Indicators	450 stakeholders trained

iv) Covid

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OBJECTIVE	To eliminate the spread of COVID 19 among the staff and clients of the Authority
Issue of Concern	Staff and clients of the Authority are at risk of contracting COVID 19
Planned Interventions	Provision of sanitisation facilities at the Authority Temperature screening of all visitors to the Authority
Budget Allocation (Billion)	0.010
Performance Indicators	All sanitisations points in the Authority fully functional

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IX. PERSONNEL INFORMATION

Table 9.1: Staff Establishment Analysis

Title	Salary Scale	Number of Approved Positions	Number of filled Positions
Administrative Assistant	PPDA/7	3	2
Assistant Officer, Finance	PPDA/7	1	1
Chief Internal Auditor	PPDA/3	1	1
Executive Assistant	PPDA/5	1	1
Executive Director	PPDA/1	1	1
Executive Transport Assistant	PPDA/6	1	1
Manager Administration	PPDA/4	1	0
Manager Board Affairs	PPDA/4	1	1
Manager Corporate and Public Affairs	PPDA/4	1	1
Manager Executive Director's Office	PPDA/4	1	1
Manager Finance	PPDA/4	1	1
Manager Human Resources	PPDA/4	1	1
Manager Information, Communication, Technology	PPDA/4	1	1
Manager Legal	L3	2	2
Manager Local Content	PPDA/4	2	2
Manager Performance Monitoring	PPDA/4	4	4
Manager Planning, Monitoring and Evaluation	PPDA/4	1	1
Manager Procurement Capacity Building	PPDA/4	1	1
Manager Regional Office	RB 3	4	3
Manager Research	PPDA/4	1	1
Manager Resource Mobilisation and Stakeholder Engagement	PPDA/4	1	1
Manager Risk	PPDA/4	1	0
Office Assistant	PPDA/9	5	4
Officer - Register of Providers	PPDA/6	2	1
Officer Administration	L5	1	1
Officer Administrator	PPDA/6	3	3
Officer Customer Service	PPDA/6	2	2
Officer Finance	PPDA/6	1	1
Officer Human Resources	PPDA/6	1	1

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Title	Salary Scale	Number of Approved Positions	Number of filled Positions
Officer Performance Monitoring	PPDA/6	23	13
Officer Procurement and Logistics	PPDA/6	1	1
Officer Registry	PPDA/6	1	0
Procurement Data Analyst	PPDA/5	1	1
Senior Internal Auditor	PPDA/5	2	2
Senior Manager Human Resources and Administration	PPDA/2	1	0
Senior Manager Legal and Board Affairs	PPDA/2	1	1
Senior Manager Performance Monitoring – Central Government	PPDA/2	1	1
Senior Manager Performance Monitoring – Regional Offices	PPDA/2	2	2
Senior Manager Strategy and Planning	PPDA/2	1	1
Senior Network Administrator	PPDA/5	1	1
Senior Officer Administration	PPDA/5	1	1
Senior Officer Capacity Building	PPDA/5	5	5
Senior Officer Corporate and Public Affairs	PPDA/5	1	1
Senior Officer Customer Service	PPDA/5	1	1
Senior Officer Finance	PPDA/5	2	1
Senior Officer Human Resources	PPDA/5	1	1
Senior Officer Library	PPDA/5	1	1
Senior Officer Local Content	PPDA/5	2	2
Senior Officer Performance Monitoring	PPDA/5	30	18
Senior Officer Planning, Monitoring and Evaluation	PPDA/5	1	1
Senior Officer Procurement and Logistics	PPDA/5	1	1
Senior Officer Research	PPDA/5	1	1
Senior Officers Legal Affairs	PPDA/5	5	4
Senior Software and Database Administrator	PPDA/5	1	0
Transport Assistant-Mail Delivery	PPDA/8	2	2
Transport Assistants	PPDA/8	12	11

VOTE: 153 Public Procurement & Disposal of Public Assets (PPDA)**Table 9.2: Staff Recruitment Plan**

Post Title	Salary Scale	No. Of Approved Posts	No. Of Filled Posts	No. Of Vacant Posts	No. Of Posts Cleared for Filling FY2023/24	Gross Salary Per Month (UGX)	Total Annual Salary (UGX)
Administrative Assistant	PPDA/7	1	0	1	1	3,450,000	41,400,000
Manager Administration	PPDA/4	1	0	1	1	11,500,000	138,000,000
Manager Regional Office	RB 3	4	3	1	1	6,728,000	80,736,000
Manager Risk	PPDA/4	1	0	1	1	11,500,000	138,000,000
Office Assistant	PPDA/9	3	2	1	1	1,410,000	16,920,000
Officer - Register of Providers	PPDA/6	2	1	1	1	4,000,000	48,000,000
Officer Performance Monitoring	PPDA/6	23	13	10	8	4,000,000	384,000,000
Officer Registry	PPDA/6	1	0	1	1	4,000,000	48,000,000
Senior Manager Human Resources and Administration	PPDA/2	1	0	1	1	17,500,000	210,000,000
Senior Officer Finance	PPDA/5	2	1	1	1	7,225,000	86,700,000
Senior Officer Performance Monitoring	PPDA/5	30	18	12	7	7,225,000	606,900,000
Senior Officers Legal Affairs	PPDA/5	5	4	1	1	7,225,000	86,700,000
Senior Software and Database Administrator	PPDA/5	1	0	1	1	7,225,000	86,700,000
Transport Assistants	PPDA/8	12	11	1	1	1,800,000	21,600,000
Total					27	94,788,000	1,993,656,000

